

# Notice of Meeting

Councillors: Please be advised that a Special Meeting of the

## **Kulin Shire Council**

will be held on **Tuesday 5 December 2023**

Audit & Risk Committee Meeting  
Special Council Meeting to follow

5:00pm



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**Alan Leeson**  
Chief Executive Officer  
1 December 2023



**DISCLAIMER:** The advice and information contained herein is given by and to the Council without liability or responsibility for its accuracy. Before placing any reliance on this advice or information, a written inquiry should be made to the Council giving entire reasons for seeking the advice or information and how it is proposed to be used. Please note this agenda contains recommendations, which have not yet been adopted by Council.

# ORDER OF BUSINESS

- 1 **DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS**
- 2 **ANNOUNCEMENTS FROM THE PRESIDING MEMBER**
- 3 **RECORD OF ATTENDANCE / APOLOGIES / LEAVE OF ABSENCE**
4. **DECLARATIONS OF INTEREST BY MEMBERS**
  - 4.1 Declarations of Financial Interest
  - 4.2 Declarations of Proximity Interest
  - 4.3 Declarations of Impartiality Interest
- 5 **PUBLIC QUESTION TIME**
6. **APPLICATIONS FOR LEAVE OF ABSENCE**
- 7 **CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS**
  - 7.1 Shire of Kulin Ordinary Meeting 15 November 2023
- 8 **PRESENTATIONS / DEPUTATIONS**
- 9 **AGENDA BUSINESS – MATTERS REQUIRING DECISION**
10. **COMPLIANCE**
  - 10.1 Annual Report & Financial Statements for the Year Ended 30 June 2023 Attachment 1
  - 10.2 Review of Systems & Procedures Report (Regulation 17 Review) Attachment 2
  - 10.3 Annual Electors Meeting
11. **MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN**
12. **MOTIONS FROM MEMBERS WITHOUT NOTICE**
13. **NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING**
14. **MEETING IS CLOSED TO THE PUBLIC**
  - 14.1 Matters for which the meeting may be closed
  - 14.2 Public reading of resolutions that may be made public
15. **CLOSURE / DATE AND TIME OF NEXT MEETING**

## **1 DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS**

The President declares the meeting open

## **2 ANNOUNCEMENTS FROM THE PRESIDING MEMBER**

## **3 RECORD OF ATTENDANCE / APOLOGIES /LEAVE OF ABSENCE**

### ATTENDANCE

G Robins	President
B Smoker	Deputy President
R Bowey	Councillor
M Lucchesi	Councillor
J Noble	Councillor
C Mullan	Councillor
B Miller	Councillor
A Leeson	Chief Executive Officer
F Murphy	Executive Manager Financial Services
N Thompson	Manager of Executive Support Services

### APOLOGIES

T Gangell	Councillor
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### LEAVE OF ABSENCE

Nil

## **4 DECLARATION OF INTEREST BY MEMBERS**

## **5 PUBLIC QUESTION TIME**

## **6 APPLICATIONS FOR APPROVED LEAVE OF ABSENCE**

Nil

## **7 CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS**

6.1 Shire of Kulin Ordinary Meeting 15 November 2023

## **8 PRESENTATIONS / DEPUTATIONS**

## **9 AGENDA BUSINESS - MATTERS REQUIRING DECISION**

Nil

## 10 COMPLIANCE

### 10.1 Annual Report & Financial Statements for the Year Ended 30 June 2023

**RESPONSIBLE OFFICER:** EMFS  
**FILE REFERENCE:** 12.03 Audit  
**AUTHOR:** EMFS  
**DISCLOSURE OF INTEREST:** Nil

**SUMMARY:**

The Shire of Kulin's Financial Statements for the year ended 30 June 2023 have been audited by AMD Chartered Accountants on behalf of the Office of the Auditor General (OAG). The OAG has issued its unqualified Audit Report. The Annual Report and Financial Statements for the year ended 30 June 2023 must now be accepted by Council.

**BACKGROUND & COMMENT:**

Representatives from AMD on behalf of the Office of the Auditor General, conducted an interim audit onsite in June 2023 and the final audit in October 2023.

The Audit Exit meeting was held on Tuesday 28 November 2023 via video conference. Kien Neoh, Director Financial Audit from the OAG and Tim Partridge, Director at AMD Chartered Accountants attended. The Shire was represented by President Robins and Councillor Gangell, along with the CEO and EMFS. Mr Neoh and Mr Partridge provided an overview of the 2022/23 Financial Statement Audit and issues raised in the management letter.

The CEO received the final stamped version of the Financial Statements and Auditor's Report for the year ended 30 June 2023, along with the Final Management Letter on 30 November 2023. Management have responded to issues raised in the management letter. A copy of the Financial Statements, Auditors Report and Management Letter are included as attachments to this item.

In accordance with s5.54 of the Local Government Act 1995 a local government is required to prepare and accept an annual report for each financial year, no later than 31 December after that financial year. The CEO is required to publish the annual report on the local government's website within 14 days after it has been accepted by the local government. A copy of the annual financial report of a local government is to be submitted to the Departmental CEO within 30 days of the receipt by the local government.

**STATUTORY AND PLANNING IMPLICATIONS:**

**Local Government Act 1995**

5.54. *Acceptance of annual reports*

- (1) *Subject to subsection (2), the annual report for a financial year is to be accepted\* by the local government no later than 31 December after that financial year.*

*\* Absolute majority required.*

- (2) *If the auditor's report is not available in time for the annual report for a financial year to be accepted by 31 December after that financial year, the annual report is to be accepted by the local government no later than 2 months after the auditor's report becomes available.*

*[Section 5.54 amended: No. 49 of 2004 s. 49.]*

5.55. *Notice of annual reports*

*The CEO is to give local public notice of the availability of the annual report as soon as practicable after the report has been accepted by the local government.*

5.55A. *Publication of annual reports*

*The CEO is to publish the annual report on the local government's official website within 14 days after the report has been accepted by the local government.*

**Local Government (Financial Management) Regulations 1996**

51. *Annual financial report to be signed etc. by CEO and given to Department*

- (1) *After the annual financial report has been audited in accordance with the Act the CEO is to sign and append to the report a declaration in the form of Form 1.*
- (2) *A copy of the annual financial report of a local government is to be submitted to the Departmental CEO within 30 days of the receipt by the local government's CEO of the auditor's report on that financial report.*

**FINANCIAL IMPLICATIONS:**

Audit fees provided for the in 2022/23 Shire of Kulin budget.

**POLICY IMPLICATIONS:**

Nil

**COMMUNITY CONSULTATION:**

Nil

**WORKFORCE IMPLICATIONS:**

Nil

**AUDIT & RISK COMMITTEE RECOMMENDATION:**

That the Audit & Risk Committee recommends to Council to accept the Annual Report and Audited Financial Statements, Auditors Report and Management Letter for year ended 30 June 2023 as presented in the attachments.

**VOTING REQUIREMENTS:**

Absolute Majority.

Attachment 2 – Annual Report 2022/23 & 2022/23 Management Letter

## 10.2 Review of Systems & Procedures Report (Regulation 17 Review)

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**RESPONSIBLE OFFICER:** Chief Executive Officer  
**FILE REFERENCE:** 12.03  
**AUTHOR:** Chief Executive Officer  
**STRATEGIC REFERENCE/S:** 27.03  
**DISCLOSURE OF INTEREST:** Nil

### SUMMARY:

This report recommends that the Audit and Risk Committee note and accept the Systems and Procedures Review commonly referred to as the "Regulation 17 Review", completed by Civic Legal in October 2023.

### BACKGROUND & COMMENT:

In 2013, Regulation 17 of the Local Government (Audit) Regulations 1996 were amended to include a requirement for the CEO to review the appropriateness and effectiveness of a local government's systems and procedures in relation to risk management, internal controls, and legislative compliance once every two years.

In 2018, amendments were made to the Local Government Act 1996 (including the Financial Management and Audit Regulations) which resulted in the frequency of Regulation 17 reviews to be not less than once every three financial years. The role of the Audit Committee was also amended so that the Audit Committee has greater involvement in assisting the CEO to carry out the review under Regulation 17.

The CEO last presented a review of the Shire's systems and procedures in relation to risk management, internal control and legislative requirements to the Audit Committee meeting held on the 16<sup>th</sup> of June 2021. Given the requirements of Regulation 17 a review of the Shire of Kulin's systems and procedures is required within the 2023/2024 financial year.

In the past, the Shire of Kulin have prepared risk management policies and conducted the triennial review of systems and procedures internally. For the review due in 2023/2024 Civic Legal were engaged as an external consultant to prepare an independent report. Civic Legal have substantial experience and knowledge of Local Government regulations and have conducted many Regulation 17 reviews. They conducted a series of interviews with officers to review key areas of the Department of Local Government's guidelines and assess the relevant internal systems, procedures and operational documentation.

### STATUTORY AND PLANNING IMPLICATIONS:

Local Government Act 1995

#### **Local Government (Audit) Regulations 1996**

#### 17. CEO to review certain systems and procedures

- (1) *The CEO is to review the appropriateness and effectiveness of a local government's systems and procedures in relation to —*
  - (a) *risk management; and*
  - (b) *internal control; and*
  - (c) *legislative compliance.*
- (2) *The review may relate to any or all of the matters referred to in subregulation (1)(a), (b) and (c), but each of those matters is to be the subject of a review not less than once in every 3 financial years.*
- (3) *The CEO is to report to the audit committee the results of that review.*

*The Audit Regulation 17 review included but not limited to;*

- *Review of the risk management systems policies, procedures and plans in place;*
- *Review of internal control systems and procedures;*
- *Review systems and processes in place pertinent to legislative compliance;*
- *Identify within the three main areas of review: risk management, internal control and legislative compliance where improvements could be made; and*
- *Prepare a report of matters identified during the review to assist the Chief Executive Officer to assess the appropriateness and effectiveness of the relevant systems and procedures in accordance with Audit Regulation 17.*

Audit Regulation 17 requires the CEO to review the appropriateness and effectiveness of their risk management, internal controls and legislative compliance procedures.

The results of the review are to be reported by the CEO to the Audit Committee. The Audit Committee is required to review the CEO's report and then report to the Council. The report from the Audit Committee to the Council is required to have attached a copy of the CEO's report to the Audit Committee.

**FINANCIAL IMPLICATIONS:**

There are no known direct financial implications for Council in consideration of this item

**POLICY IMPLICATIONS:**

There will be ongoing improvements to existing internal policies and internal controls and the introduction of a number of new policies / registers / procedures and controls coming out of this review.

**COMMUNITY CONSULTATION:**

Nil

**WORKFORCE IMPLICATIONS:**

A lot of the issues identified by Civic Legal within the Report will impact on the workforce of the Shire, mostly in an administrative sense. Subsequent to the Council's consideration and endorsement of the Report, management will put in place an improvement framework and actions which address priorities identified in consideration of the report.

**AUDIT & RISK COMMITTEE RECOMMENDATION:**

That the Audit and Risk Committee;

- note and accept the Systems and Procedures Review Report completed by Civic Legal commonly referred to as the "Regulation 17 Review".
- Direct the Chief Executive Officer prepare an improvement framework and list of prioritised actions against the suggested actions detailed within the Review Report by Civic Legal.

**VOTING REQUIREMENTS:**

Simple Majority.

Attachment 2

### 10.3 Annual Electors Meeting

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**NAME OF APPLICANT:** CEO  
**RESPONSIBLE OFFICER:** CEO  
**FILE REFERENCE:** 13.03 Governance  
**AUTHOR:** CEO  
**DISCLOSURE OF INTEREST:** Nil

**SUMMARY:**

That Council resolve to hold the annual electors meeting at 2pm noon on Wednesday 20 December 2023.

Council is required to hold a general meeting of electors once every financial year, on a day selected by the local government but not more than 56 days after the local government accepts the annual report. 14 days local public notice of the date, time, place and purpose of the meeting is to be given.

In order to comply with this requirement an annual elector's meeting would need to be held prior to 30 January 2024 (being 56 days after acceptance of the annual report at this meeting today). It is proposed that the Electors Meeting be held prior to the December Council meeting at 2:00pm on Wednesday 20 December 2023.

**FINANCIAL IMPLICATIONS:**

Nil

**STATUTORY AND TOWN PLANNING IMPLICATIONS:**

*Local Government Act 1995:*

5.27. *Electors' general meetings*

- (1) *A general meeting of the electors of a district is to be held once every financial year.*
- (2) *A general meeting is to be held on a day selected by the local government but not more than 56 days after the local government accepts the annual report for the previous financial year.*

5.29. *Convening electors' meetings*

- (1) *The CEO is to convene an electors' meeting by giving —*
  - (a) *at least 14 days' local public notice; and*
  - (b) *each council member at least 14 days' notice, of the date, time, place and purpose of the meeting.*

**POLICY IMPLICATIONS:**

Nil

**COMMUNITY CONSULTATION:**

Notice of the Annual Elector's Meeting will be provided as outlined above.

**WORKFORCE IMPLICATIONS:**

Nil

**OFFICERS RECOMMENDATION:**

That Council confirm the Annual Electors Meeting to be held Wednesday 20 December 2023 at 2:00pm.

**VOTING REQUIREMENTS:**

Simple majority



**11 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN**

Nil

**12 MOTIONS FROM MEMBERS WITHOUT NOTICE**

Nil

**13 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING**

Nil

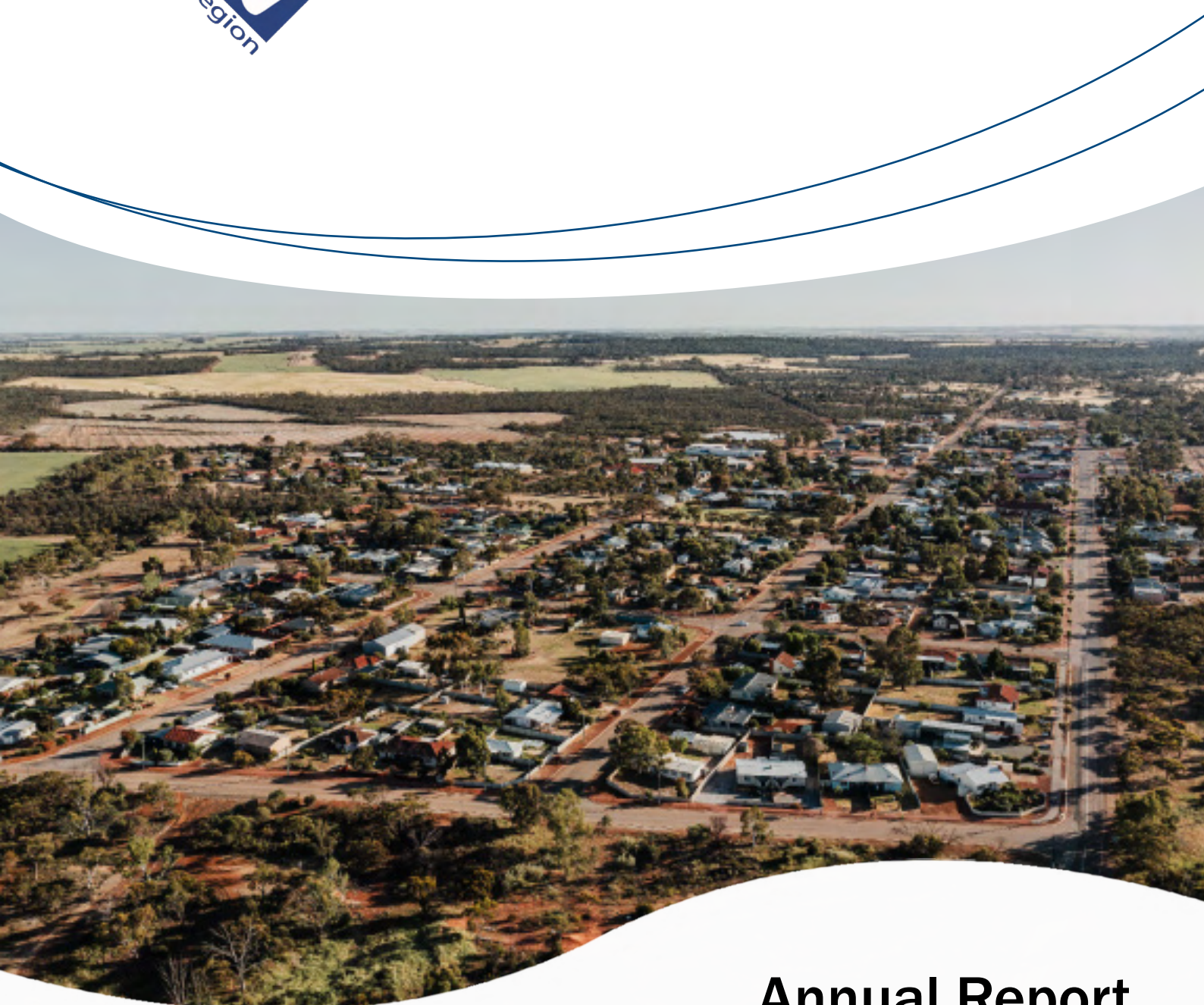
**14 MEETING IS CLOSED TO THE PUBLIC**

Nil

**15 CLOSURE / DATE AND TIME OF NEXT MEETING**

There being no further business the President declared the meeting closed at

Ordinary Meeting Wednesday 21 February 2024 at 4:00pm



# Annual Report

2022-23

A scenic landscape photograph of a wide river or lake. The sky is filled with large, white, fluffy clouds. The water is a calm, light blue-grey color. In the distance, there is a line of green fields and some buildings. The foreground shows some trees and bushes.

# OUR VISION

A healthy, harmonious and progressive community where all people are willing to contribute and enjoy opportunities to be successful.

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# ABOUT THE SHIRE OF KULIN

The progressive and vibrant community of Kulin is located 280km South East of Perth in the Central Wheatbelt. The Kulin Region comprises of four townsites, Kulin, Pingaring, Dudinin and Holt Rock.



The Shire of Kulin has excellent accessibility through its high standard of transport infrastructure including 225km of sealed road and 1217km of unsealed roads. Local industry is based on broad acre farming, particularly wheat, barley, canola, oats and lupins and sheep and cattle production.

The Shire of Kulin offers quality community services through Doctor and Health Centre services and Child Care Services. Modern sporting facilities provide access to numerous sporting opportunities including indoor netball and basketball courts, well maintained football, hockey and cricket ovals, competition sized bowling rink, tennis courts and 18 hole golf course. Kulin also boasts first class recreation facilities including an Aquatic Centre with the largest slide in regional Australia, a modern gymnasium with 24 hour access and a newly installed pump track, skate park and ninja warrior course.



In addition to all the facilities and services that are provided by the Shire of Kulin there is also Kulin Community Bank, Kulin District High School, various visiting primary health specialists, Commonwealth Home Support Program, Police Station, supermarket, hotel, cafe, mechanics, tyre service, hardware stores, Post Office, Library, beauty therapist and hairdressers. You will find many sporting groups, personal interest and hobby groups and service organisations. Shire of Kulin welcomes all tourists and visitors to our region.



The Tin Horse Highway is an open air art gallery for all to enjoy. Shire of Kulin provides high quality tourist amenity including 'You set the price' Caravan Park, 72 hour RV stop in Kulin, RV stops in Holt Rock and Pingaring, clean visitor amenities and RV Dump Point in Kulin. Our accredited Visitor Centre and Community Resource Centre offers information to explore the Kulin Region and events to connect with the community. Significant annual events in Kulin include the Kulin Bush Races and Blazing Swan.



Kulin-Kondinin Football Club



Kulin Childcare Centre

# PRESIDENT'S REPORT

It is with pleasure that I provide this Annual Report to the Kulin Region which represents the 2022-23 financial year. As I reflect on a year that brought a range of achievements, opportunities and complexities, it is encouraging to see Kulin Shire Council continues to deliver strong governance and financial management for the community.

Key components of the 2022-23 Budget included investments in improved roads including Fence Road and Kulin-Holt Rock Road, new and improved footpaths, major maintenance of the Slide at the Kulin Aquatic Centre, installation of an accessible toilet block at the Kulin Caravan Park, CCTV upgrades at the FRC and Aquatic Centre, procurement of the Kulin Depot Crib Room and oval lighting upgrades at the Hockey Oval.



Council also continues to carry out its core functions, including maintaining and improving our road assets, sport and recreation amenity, tourism development, childcare services and medical services. These are just some of the activities undertaken to affirm our commitment to the communities we serve. Investment in our plant and equipment including new truck, side tipper, dolly and a maintenance tractor supports our large works program.

Projects like the slide refurbishment, road upgrades and facility and infrastructure development are often complimented by external grants, and we acknowledge this is an important funding source for Council. Without assistance, the delivery of the large number of projects – large and small – would not be possible.

I would like to thank Councillor Brad Smoker, Deputy Shire President and my fellow Councillors who work hard in our community to ensure we remain aware of issues and the needs of our community. I would also like to thank our Chief Executive Officer, Alan Leeson and our dedicated team of staff who are to be commended for their ongoing commitment and the work they do to look after so many assets and services in our community that support the Kulin Region.

Grant Robins,  
Shire President

# CHIEF EXECUTIVE OFFICER'S REPORT

I am pleased to provide this report for 2022-23, which has been another busy period for Council. Council has maintained its focus to provide community services and infrastructure in the most effective and efficient manner possible and ensured it meets the needs and expectations of our community.

It has been an extremely rewarding year built on the strengths of partnerships within our community. Success in local government relies on all parties working together and understanding the joint value of delivering great projects. I would like to draw attention to the fantastic relationship we share with our volunteers. Kulin has an amazing volunteer base who add so much depth and strength to the community. Through involvement in Kulin Bush Races, Volunteer Fire and Rescue, St John Ambulance, Cultivating Kulin Committee, sporting clubs, organisations and committees, you are the backbone of the Kulin Region.

We have again been allocated significant funding through the Local Roads and Community Infrastructure Program and Wheatbelt Secondary Freight Network. This injection of funds has enabled us to deliver on major road and infrastructure projects, over and above our normal budget commitments. While the additional funding is a welcome boost, I must congratulate the workforce in being able to deliver on these additional projects.

Council continues to be in a strong financial position and operate in a financially sustainable manner. A key factor to this is Council's hard working staff who always maintain a high degree of diligence and enthusiasm for the wide range of tasks expected of a Council. I wish to thank the managers and all staff for their ongoing efforts. I take the opportunity to thank President Grant Robins, Deputy President Brad Smoker and Councillors for their support and thank them for the job they do representing the community. Kulin Shire Council has had a successful year and enjoyed working on a large number of projects and initiatives for the benefit of our communities.

Alan Leeson,  
Chief Executive Officer





# ELECTED MEMBERS



**Grant Robins**  
**President**

Portfolio: Roads & Transport, WALGA Central Country Zone  
Committees: Audit, Regional Road, Local Government Week, WALGA Central Country Zone, RoeROC.



**Robbie Bowey**  
**Councillor**

Portfolio: Health, Tourism, Housing and Buildings  
Committees: Australia Day, Audit, Roe Tourism



**Brad Smoker**  
**Deputy President**

Portfolio: Business Development, Town Planning, Townscape, Tidy Towns, Housing and Buildings  
Committees: Audit, RoeROC, Local Government Week



**Michael Lucchesi**  
**Councillor**

Portfolio: Roads & Transport  
Committees: Audit, KCCC, Regional Road Group, CKC



**Lucia Varone**  
**Councillor**

Portfolio: Health, Tourism  
Committees: Audit



**Jarron Noble**  
**Councillor**

Portfolio: Sport & Recreation, Emergency Services  
Committees: Freebairn Recreation Centre, Audit, LEMCS



**Troy Gangell**  
**Councillor**

Portfolio: Agriculture, Business Development  
Committees: Audit, Central Ag Care



**Clinton Mullan**  
**Councillor**

Portfolio: Agriculture, Emergency Services  
Committees: Australia Day, Eastern Wheatbelt Biosecurity, LEMC



**Barry West**  
**Councillor**

Portfolio: Sport & Recreation, Town Planning, Townscape, Tidy Towns, WALGA Central Country Zone  
Committees: Audit, Freebairn Recreation Centre, DAP, WALGA Central Country Zone.

# MANAGEMENT TEAM



Alan Leeson

Chief Executive Officer  
ceo@kulin.wa.gov.au



Taryn Scadding

Executive Manager Community Services  
emcs@kulin.wa.gov.au



Fiona Murphy

Executive Manager Financial Services  
emfs@kulin.wa.gov.au



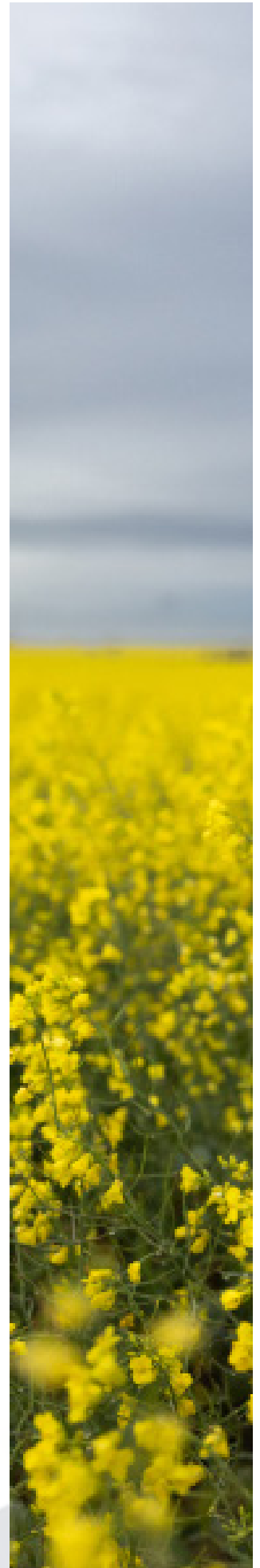
Cassi Lewis

Executive Manager Governance and Risk  
emgr@kulin.wa.gov.au



Judd Hobson

Executive Manager Works  
works@kulin.wa.gov.au





# PLANNING



# FOR THE



# FUTURE

### Strategic Community Plan

The Shire of Kulin’s Strategic Community Plan 2021-2031 was the overarching strategy document for 2022-23 which reflects the long-term aspirations and goals of the Kulin Community and reinforces our commitment to the people who live, work and visit the Kulin Region.

The Strategic Community Plan 2021-2031 focuses on the following five themes

- RECREATION & CULTURE
- INFRASTRUCTURE
- COMMUNITY
- REGULATORY
- CORPORATE

A minor desktop review of the Strategic Community Plan was undertaken in June 2023.

### Corporate Business Plan

The Shire of Kulin Corporate Business Plan 2021-2025 defines five years of priorities, services, projects and actions to be implemented in order to fulfil the Strategic Community Plan.

# SCP25- STRATEGIC PRIORITIES

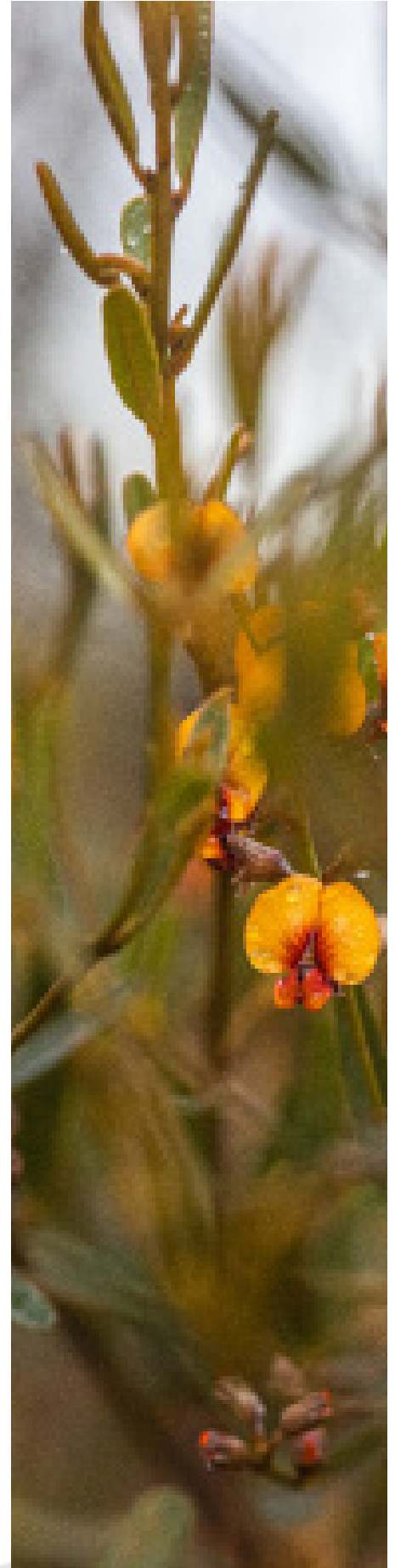
Governance	Transport	Community Development	Planning	Recreation Facilities
KULIN Shire Council provides good strategic decision making, governance, leadership, and professional management.	KULIN has connected communities through a safe and efficient transport network throughout the Shire.	KULIN is a strong and supportive community with a recognisable identity of being proactive, inclusive, resilient and welcoming.	KULIN will continue to deliver services that meet the current and future needs and expectations of the community, whilst maintaining statutory compliance.	KULIN offers a variety of high-quality recreation and sporting facilities that provide accessible infrastructure meeting the changing needs of the growing and active communities.
<b>Finance</b> KULIN Shire Council manages the organisation in a responsible, accountable and consultative manner ensure Council decision making supports fair allocation of resources, services and facilities across the Shire.	<b>Water</b> KULIN ensures quality, long term water supply to meet the demands of existing industry requirements, future growth and challenging climatic conditions.	<b>Economic Development</b> KULIN has a thriving, diverse and growing economy that provides commercial and industrial infrastructure aligned to economic needs and growth, offering a diverse range of job opportunities to actively support, develop and attract local as well as new businesses and new services to Kulin.	<b>Building</b> KULIN will ensure effective and efficient development and building services	<b>Aquatic Centre</b> The KULIN Shire Council will work with the community to maintain the Aquatic Centre and water slide.
<b>Communication and Customer Service</b> A range of effective communication tools engage the KULIN community to support transparent and accountable decision making and high standard customer service.	<b>Waste</b> KULIN is committed to sustainable waste management focusing on waste minimisation and resource recovery.	<b>Tourism</b> KULIN offers a positive visitor experience founded on iconic major events, distinct local attractions and a collaborative approach to heritage, our stories and tourism.	<b>Public Health</b> KULIN will provide environmental health and safety services.	<b>Community Facilities</b> KULIN provides a variety of community facilities to meet the current and future needs and expectations of the community.
<b>Information Technology</b> KULIN advocates and lobbies for telecommunications infrastructure that is progressive and facilitates business growth and meets the needs of our community.	<b>Housing</b> KULIN will facilitate diverse, inclusive housing options via encouraging the provision of affordable housing stock and investigating incentive or joint venture partnership arrangements to create private/community investment in quality housing.	<b>Education</b> KULIN is focused on lifelong learning with improved access to education, training and leadership development via opportunities to network, learn and share skills and experience through a range of local training and education pathways.	<b>Ranger Services</b> KULIN is a liveable and safe community where people are safe in their homes and in public.	<b>Public Open Space</b> KULIN offers a functional mix of open space and invites and promote the community to take a proactive role in improving the aesthetics of each town site.
<b>Human Resources</b> KULIN Shire Council provides a safe, healthy and inclusive work environment that supports and enhances the productivity of Shire staff via provision of regular training opportunities and implementation of collaborative partnerships that support efficient use of resources.	<b>Environment</b> KULIN is an environmentally aware community that endeavours to protect and value the natural environment and investigate sustainable alternative energy solutions.	<b>Health</b> KULIN provides access to a high standard of health and family support services to address the needs of all sectors of the community whilst embracing and providing for older residents.	<b>Emergency Services</b> KULIN has a community wide emergency management and recovery plan and encourages community participation in emergency service organisations.	<b>Arts &amp; Culture</b> KULIN support access to cultural and artistic activities and facilities in the community.

# STRATEGIC ACTIVITIES

Corporate Governance	Infrastructure Transport	Community Development	Regulatory Planning	Recreation & Culture Recreation Facilities
Communications	Transport Tin Horse Highway Town Street Lights Footpaths and Trails Car Parks Fuel Facility	Tin Horse Highway Commercial Buildings Town Street Lighting Recreation Precinct Signage Childcare Training Communications Public Art	Takeaway Food Outlet Mobile Phone Towers Accommodation Housing Aged Care Facility Public Art	Footpaths and Trails Water Non-potable Recreation Precinct Aquatic Centre Signage Playgrounds
<b>Finance</b>	<b>Water</b>	<b>Economic Development</b>	<b>Building</b>	<b>Aquatic Centre</b>
Accommodation Commercial Buildings Aquatic Centre Childcare Centre Fuel Facility	Water Non-potable	Takeaway Food Outlet Mobile Phone Towers Internet Transport Accommodation Commercial Buildings Signage Housing Recycling Fuel Facility	Takeaway Food Outlet Accommodation Commercial Buildings Aquatic Centre Housing	Aquatic Centre Signage
<b>Communication and Customer Service</b>	<b>Waste</b>	<b>Tourism</b>	<b>Public Health</b>	<b>Community Facilities</b>
Communications	Recycling	Takeaway Food Outlets Mobile Towers Transport Accommodation Tin Horse Highway Tourist Amenities Footpaths and Trails Aquatic Centre Signage Fuel Facility Communications Public Art	Tourist Amenities Aquatic Centre Playgrounds	Tourist Amenities Town Street Lighting Footpaths and Trails Recreation Precinct Aquatic Centre Signage Childcare Aged Care Playgrounds
<b>Information Technology</b>	<b>Housing</b>	<b>Education</b>	<b>Ranger Services</b>	<b>Public Open Space</b>
Mobile Phone Towers Internet Communications	Housing	Childcare Training Playgrounds		Tourist Amenities Footpaths Signage Aged Care Public Art Playgrounds
<b>Human Resources</b>	<b>Environment</b>	<b>Health</b>	<b>Emergency Services</b>	<b>Arts &amp; Culture</b>
Housing Childcare	Tourist Amenities Footpaths and Trails Recycling	Medical Aged Care	Mobile Phone Towers Internet Water Non-potable Training	Tin Horse Highway Footpaths and Trails Public Art

# 2022-23 PROJECT PROGRESS

Project	Details	Description	Actions/Status
<b>CORPORATE</b>			
Internet	Wireless Internet – Kulin Townsite	Work with CRISP Wireless to install wireless internet tower within Kulin townsite	CRISP Wireless has installed tower for Kulin townsite and continues to roll out towers in the regional areas
Accommodation	Workers Style	Investigation and planning of "Workers Style" accommodation	2023-24
<b>INFRASTRUCTURE</b>			
Footpaths and Trails	Improved Network	Progressively implement modifications subject to available funding.	New footpaths installed on McInnes and Gordon Street. Upgrades to Bull Street
Footpaths and Trails	Pram/Gopher Ramps	Ensure adequate pram ramps are installed	New ramps installed on new/upgraded footpaths. All ramps have been identified and will be upgraded in future budgets
Housing	Staff Housing – Long term housing plan	Develop a 25-year plan that identifies regular renewal of housing stock on a planned basis.	Ongoing
<b>COMMUNITY</b>			
Medical	GP	Undertake appropriate recruitment process for GP to ensure continuity of service.	Complete. SoK continues to work with Shire of Kondinin on business model
Playgrounds	All Ages Precinct	Construct All Ages Precinct as per designs for Stage 1 and Stage 2.	Complete
<b>REGULATORY</b>			
Mobile Phone Towers	Fix Black Spots	Facilitate discussion with relevant State and Federal elected. Commence lobbying for installation of new towers on a case-by-case basis.	Ongoing
<b>RECREATION AND CULTURE</b>			
Recreation Precinct	Sports Lighting Upgrade	Investigate, plan and improve sports lighting against relevant standards.	Installation of lighting towers on hockey oval completed. Master plan for oval, bowls and tennis lighting to be developed
Aquatic Centre	Recreation Amenities	Improvement of recreation amenities as identified in Master Plan.	Budget 2023-24
Aquatic Centre	Slide Structure Repairs	Undertake on-going slide structure renewal in accordance with OHS requirements.	Major restoration works completed on structure. More repairs to be completed in 2023-24 budget
Playgrounds	Oval Playground	Investigate and determine potential options and costs for improvements to playground at Kulin Oval.	Playground to remain. Shades to be installed in the 2023-24 budget



# MAJOR PROJECTS 2023-24

## Major Road Projects

- Fence Road
- Kulin Holt Rock Road
- Muller Road

## Major Infrastructure Projects

- Shade at Kulin Aquatic Centre
- Old Administration Building Development - Consultancy budget allowance to prepare concept & costings
- Transfer Station - Improve staff facility, flooring, toilet, electricity etc.
- FRC Changeroom Upgrades
- FRC Generator (funded by Reserve)
- Short Stay Accommodation - Investigate, plan and cost design/concept for tourist accommodation
- Footpaths – Improved Network and Pram & Gopher Ramps
- Workforce Accommodation - Investigate, plan and cost design/concept for tourist accommodation
- Tennis Court Resurfacing, reduced court capacity in existing location
- Childcare Centre Operations & Expansion
- Town Circuit Walk & Bike Trails – Develop a master plan creating an around town of a circuit walk and bike trail.
- Signage –Develop updated Kulin Town Entry Statements, wayfinding signage and tourism signage



Butler's Garage





# STATUTORY STATEMENTS

## **DISABILITY ACCESS AND INCLUSION PLAN (DAIP)**

Under the Disability Services Act 1993, all Western Australian Local Governments are required to have a Disability Access and Inclusion Plan (DAIP) to improve access to their services for people with disability. The Shire lodged their latest DAIP for 2020 - 2025 in May 2020. This plan will run until May 2025 and is available on the Shire's website. The Shire DAIP meets the requirements of the Disability Services Act 1993.

Since the adoption of the initial plan in 2007, the Shire has implemented many initiatives and made significant progress towards ensuring the community is accessible and inclusive for people of all ages and abilities and continues with this commitment. In 2022/23 the Shire made the following improvements in line with the DAIP: new footpaths and pram ramps were installed in various locations around the Kulin townsite and a disabled ablution block was installed at the Kulin Caravan Park.

## **COMPLAINTS REPORT**

There were no complaints recorded in the Register of Complaints during the 2022/23 financial year.

## **PAYMENTS MADE TO EMPLOYEES**

In accordance with the Local Government (Administration) Regulations 1996 19B, the Shire of Kulin is required to disclose in bands of \$10,000 the number of employees entitled to an annual salary package of \$130,000 or more. The following table is based on the amount each employee actually received over the 2022/23 financial year, whether employed for a full year or not. The remuneration includes cash, superannuation, allowances, housing, motor vehicles and termination payments.

SALARY RANGE	TOTAL EMPLOYEES
\$160,000-169,000	1
\$190,000-199,000	1
\$350,000-359,000	1

## **REMUNERATION PAID OR PROVIDED THE CHIEF EXECUTIVE OFFICERS**

The Shire of Kulin Chief Executive Officers were paid a total reward package of \$411,756 in the 2022/23 financial year. The total reward package is comprised of base salary, superannuation, housing, personal benefit value of motor vehicles, allowances, fringe benefits tax and memberships.

## **FREEDOM OF INFORMATION**

In complying with the freedom of Information Act 1992, the Shire of Kulin is required to prepare and publish an information statement. The information statement is reviewed annually and is available on the Shire's website. During the year ended 30 June 2023, no Freedom of Information Applications were received.

## **RECORD KEEPING**

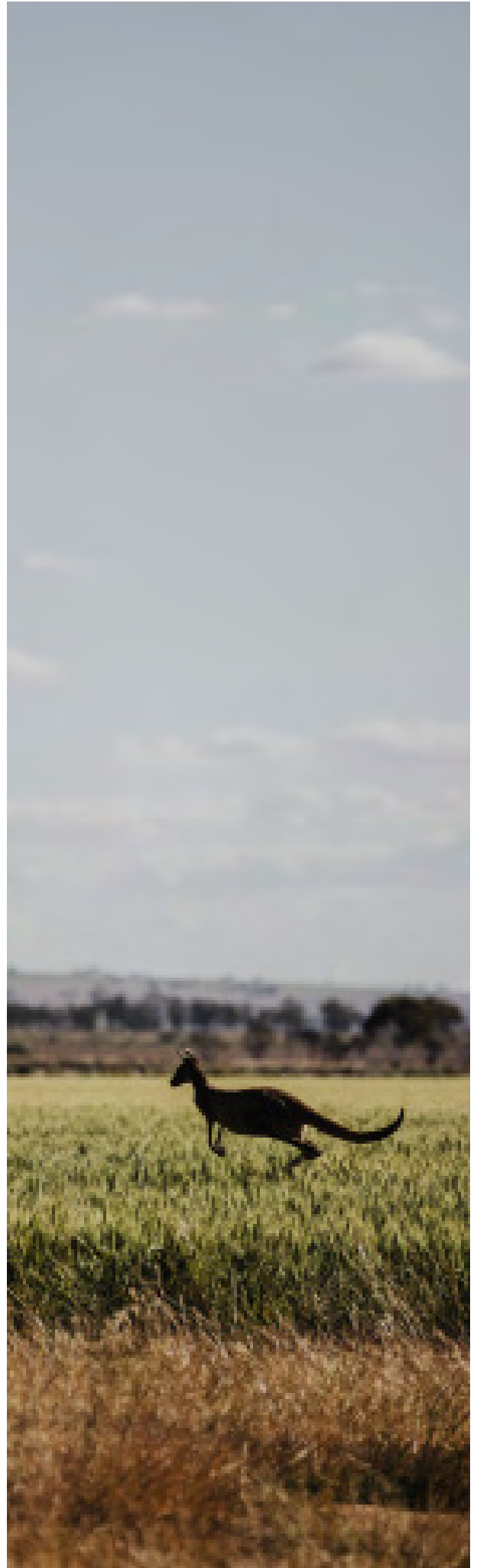
In accordance with the State Records Act 2000, the Shire of Kulin is required to have an approved Record Keeping Plan. The plan sets out how records are created and retained. The Shire's Record Keeping Plan was adopted by State Records Commission in 2018 and will be reviewed in 2023. The review will include updating the Shire's induction and training procedures to ensure all employees are aware of their record keeping responsibilities.

## **NATIONAL COMPETITION POLICY**

The National Competition Policy was introduced by the Commonwealth Government in 1995, to promote competition for the benefit of business, consumers and the economy by removing unnecessary protection of monopolies of markets where competition can be enhanced. It affects local governments because factors such as exemption from company and income tax or possible local regulations and laws may give local government a potential advantage over private contractors.

The Shire is required to comply with certain policies contained with the National Competition Policy Statement, and report on the progress in connection with the National Competitive Neutrality Principles and review of Local Laws. During the financial year the Shire met its obligations under the National Competition Policy. The Shire continues to monitor Council policies and local laws for anticompetitive practices.

The Shire does not operate significant business activities which compete or could compete with private business sector business.



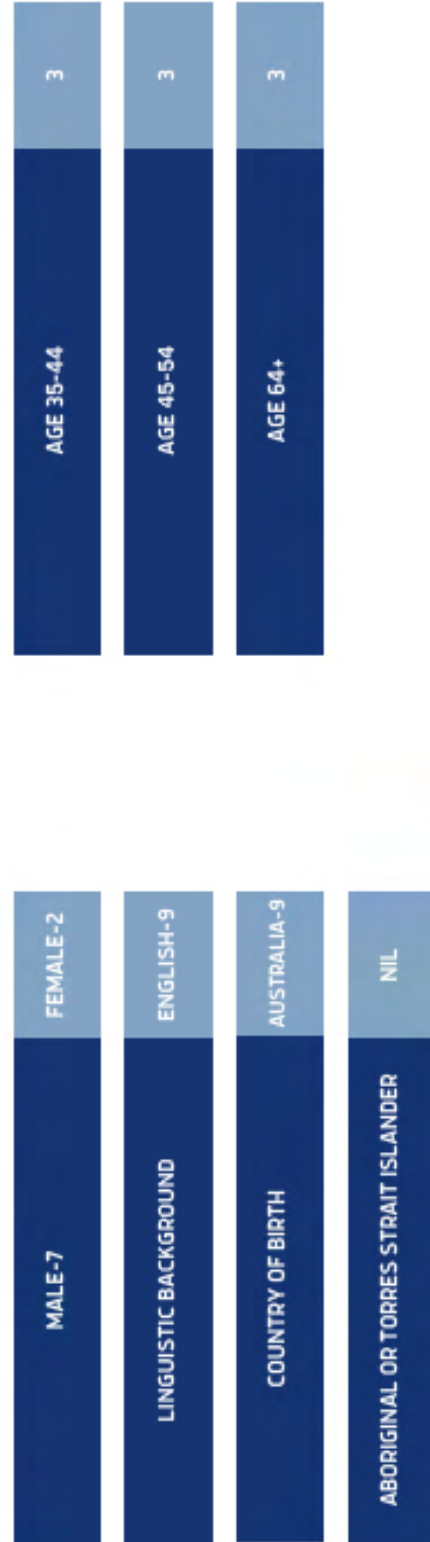
# COUNCILLOR MEETING ATTENDANCE

Ordinary Council Meetings

	JULY 22	AUG 22	SEPT 22	OCT 22	NOV 22	DEC 22	FEB 23	MAR 23	APR 23	MAY 23	JUN 23	Special Council Meetings	Audit & Risk Committee
CR. GRANT ROBINS	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. BRAD SMOKER	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. ROBBIE BOWEY	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. TROY GANGELL	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. CLINTON MULLAN	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. BARRY WEST	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. LUCIA VARONE	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. MICHAEL LUCCESI	●	●	●	●	●	●	●	●	●	●	●	1	1
CR. JARRON NOBLE	●	●	●	●	●	●	●	●	●	●	●	1	1

● Attended    ● Apology    ● Leave of Absence

Elected member demographics is detailed below (regulation 19B(2)(h) Local Government (Administration) Regulations 1996).





# Financial Report



**SHIRE OF KULIN**  
**FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2023**

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The Shire of Kulin conducts the operations of a local government with the following community vision:

*A healthy, harmonious and progressive community where all people are willing to contribute and enjoy opportunities to be successful.*

Principal place of business:  
38 Johnston Street  
Kulin WA 6365

**SHIRE OF KULIN  
FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

*Local Government Act 1995  
Local Government (Financial Management) Regulations 1996*

**STATEMENT BY CEO**

The accompanying financial report of the Shire of Kulin has been prepared in compliance with the provisions of the *Local Government Act 1995* from proper accounts and records to present fairly the financial transactions for the reporting period ended 30 June 2023 and the financial position as at 30 June 2023.

At the date of signing this statement the particulars included in the financial report are not misleading or inaccurate.

Signed on the

29th day of

November 2023



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Chief Executive Officer

Alan Leeson

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Name of Chief Executive Officer

**SHIRE OF KULIN  
STATEMENT OF COMPREHENSIVE INCOME  
FOR THE YEAR ENDED 30 JUNE 2023**

	NOTE	2023 Actual	2023 Budget	2022 Actual
		\$	\$	\$
<b>Revenue</b>				
Rates	2(a),25	2,174,104	2,176,094	2,085,092
Grants, subsidies and contributions	2(a)	1,294,953	993,437	3,382,305
Fees and charges	2(a)	1,865,561	2,024,018	1,880,309
Interest revenue	2(a)	140,248	78,344	16,345
Other revenue	2(a)	240,154	147,344	439,229
		5,715,020	5,419,237	7,803,280
<b>Expenses</b>				
Employee costs	2(b)	(2,441,768)	(2,259,943)	(2,333,434)
Materials and contracts		(2,777,940)	(2,603,609)	(2,102,302)
Utility charges		(284,764)	(328,412)	(293,859)
Depreciation		(3,203,930)	(3,102,295)	(2,976,932)
Finance costs	2(b)	(35,995)	(36,259)	(41,702)
Insurance		(314,561)	(309,419)	(295,563)
Other expenditure	2(b)	(37,895)	0	0
		(9,096,853)	(8,639,937)	(8,043,792)
		(3,381,833)	(3,220,700)	(240,512)
Capital grants, subsidies and contributions	2(a)	5,048,857	6,210,263	4,990,138
Profit on asset disposals		66,221	62,480	73,546
Loss on asset disposals		(72,222)	(32,100)	(31,051)
Fair value adjustments to financial assets at fair value through profit or loss	4(b)	3,686	0	6,583
Share of net loss of associates accounted for using the equity method	22	(5,898)	0	48,097
		5,040,644	6,240,643	5,087,313
<b>Net result for the period</b>		<b>1,658,811</b>	<b>3,019,943</b>	<b>4,846,801</b>
<b>Other comprehensive income for the period</b>				
<i>Items that will not be reclassified subsequently to profit or loss</i>				
Changes in asset revaluation surplus	16	(39,621,050)	0	0
<b>Total other comprehensive income for the period</b>		<b>(39,621,050)</b>	<b>0</b>	<b>0</b>
<b>Total comprehensive income for the period</b>		<b>(37,962,239)</b>	<b>3,019,943</b>	<b>4,846,801</b>

This statement is to be read in conjunction with the accompanying notes.



**SHIRE OF KULIN  
STATEMENT OF FINANCIAL POSITION  
AS AT 30 JUNE 2023**

	NOTE	2023 \$	2022 \$
<b>CURRENT ASSETS</b>			
Cash and cash equivalents	3	3,211,692	2,137,903
Trade and other receivables	5	782,308	742,325
Other financial assets	4(a)	0	2,283,327
Inventories	6	64,574	56,786
Other assets	7	368,697	876,757
Assets classified as held for sale	7	0	687,000
<b>TOTAL CURRENT ASSETS</b>		<b>4,427,271</b>	<b>6,784,098</b>
<b>NON-CURRENT ASSETS</b>			
Other financial assets	4(b)	86,490	82,804
Investment in associate	22(a)	42,199	48,097
Assets classified as held for sale	7	651,000	0
Property, plant and equipment	8	27,423,505	25,368,495
Infrastructure	9	73,644,309	111,830,884
<b>TOTAL NON-CURRENT ASSETS</b>		<b>101,847,503</b>	<b>137,330,280</b>
<b>TOTAL ASSETS</b>		<b>106,274,774</b>	<b>144,114,378</b>
<b>CURRENT LIABILITIES</b>			
Trade and other payables	12	858,475	513,247
Other liabilities	13	199,690	326,996
Borrowings	14	99,144	96,179
Employee related provisions	15	429,989	458,598
<b>TOTAL CURRENT LIABILITIES</b>		<b>1,587,298</b>	<b>1,395,020</b>
<b>NON-CURRENT LIABILITIES</b>			
Borrowings	14	784,558	883,702
Employee related provisions	15	44,928	49,951
<b>TOTAL NON-CURRENT LIABILITIES</b>		<b>829,486</b>	<b>933,653</b>
<b>TOTAL LIABILITIES</b>		<b>2,416,784</b>	<b>2,328,673</b>
<b>NET ASSETS</b>		<b>103,857,990</b>	<b>141,785,705</b>
<b>EQUITY</b>			
Retained surplus		48,088,149	45,983,791
Reserve accounts	28	1,872,304	2,283,327
Revaluation surplus	16	53,897,537	93,518,587
<b>TOTAL EQUITY</b>		<b>103,857,990</b>	<b>141,785,705</b>

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF KULIN  
STATEMENT OF CHANGES IN EQUITY  
FOR THE YEAR ENDED 30 JUNE 2023**

	NOTE	RETAINED SURPLUS \$	RESERVE ACCOUNTS \$	REVALUATION SURPLUS \$	TOTAL EQUITY \$
<b>Balance as at 1 July 2021</b>		<b>41,296,253</b>	<b>2,124,064</b>	<b>93,518,587</b>	<b>136,938,904</b>
Comprehensive income for the period					
Net result for the period		4,846,801	0	0	4,846,801
Total comprehensive income for the period		4,846,801	0	0	4,846,801
Transfers from reserve accounts	28	370,000	(370,000)	0	0
Transfers to reserve accounts	28	(529,263)	529,263	0	0
<b>Balance as at 30 June 2022</b>		<b>45,983,791</b>	<b>2,283,327</b>	<b>93,518,587</b>	<b>141,785,705</b>
Comprehensive income for the period					
Net result for the period		1,658,811	0	0	1,658,811
Other comprehensive income for the period	16	34,524	0	(39,621,050)	(39,586,526)
Total comprehensive income for the period		1,693,335	0	(39,621,050)	(37,927,715)
Transfers from reserve accounts	28	610,700	(610,700)	0	0
Transfers to reserve accounts	28	(199,677)	199,677	0	0
<b>Balance as at 30 June 2023</b>		<b>48,088,149</b>	<b>1,872,304</b>	<b>53,897,537</b>	<b>103,857,990</b>

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF KULIN  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED 30 JUNE 2023**

	NOTE	2023 Actual \$	2022 Actual \$
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
<b>Receipts</b>			
Rates		2,217,106	2,054,071
Grants, subsidies and contributions		1,294,953	3,186,102
Fees and charges		1,950,028	1,878,975
Interest revenue		137,943	16,345
Goods and services tax received		599,467	474,221
Other revenue		265,471	439,230
		6,464,968	8,048,944
<b>Payments</b>			
Employee costs		(2,470,113)	(2,285,109)
Materials and contracts		(2,445,292)	(3,005,175)
Utility charges		(284,764)	(293,859)
Finance costs		(36,490)	(41,702)
Insurance paid		(314,561)	(295,563)
Goods and services tax paid		(592,079)	(457,915)
Other expenditure		(37,895)	
		(6,181,194)	(6,379,323)
<b>Net cash provided by (used in) operating activities</b>		283,774	1,669,621
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Payments for purchase of property, plant & equipment	8(a)	(1,553,700)	(1,628,700)
Payments for construction of infrastructure	9(a)	(5,355,311)	(5,377,278)
Capital grants, subsidies and contributions		5,231,760	4,990,138
Proceeds/(payments) for financial assets at amortised cost		2,283,327	(159,263)
Proceeds from sale of property, plant & equipment		280,118	308,001
<b>Net cash provided by (used in) investing activities</b>		886,194	(1,867,102)
<b>CASH FLOWS FROM FINANCING ACTIVITIES</b>			
Repayment of borrowings	27	(96,179)	(93,302)
<b>Net cash provided by (used In) financing activities</b>		(96,179)	(93,302)
<b>Net increase (decrease) in cash held</b>		1,073,789	(290,783)
Cash at beginning of year		2,137,903	2,428,686
<b>Cash and cash equivalents at the end of the year</b>	3	3,211,692	2,137,903

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF KULIN  
STATEMENT OF FINANCIAL ACTIVITY  
FOR THE YEAR ENDED 30 JUNE 2023**

	NOTE	2023 Actual \$	2023 Budget \$	2022 Actual \$
<b>OPERATING ACTIVITIES</b>				
<b>Revenue from operating activities</b>				
General rates	25	2,148,471	2,150,461	2,060,680
Rates excluding general rates	25	25,633	25,633	24,412
Grants, subsidies and contributions		1,294,953	993,437	3,382,305
Fees and charges		1,865,561	2,024,017	1,880,309
Interest revenue		140,248	78,344	16,345
Other revenue		240,154	147,344	439,229
Profit on asset disposals		66,221	62,480	73,546
Fair value adjustments to financial assets at fair value through profit or loss	4(b)	3,686	0	6,583
Share of net profit of associates accounted for using the equity method		0	0	48,097
		5,784,927	5,481,716	7,931,506
<b>Expenditure from operating activities</b>				
Employee costs		(2,441,768)	(2,259,942)	(2,333,434)
Materials and contracts		(2,777,939)	(2,603,608)	(2,102,302)
Utility charges		(284,764)	(328,412)	(293,859)
Depreciation		(3,203,930)	(3,102,295)	(2,976,932)
Finance costs		(35,995)	(36,259)	(41,702)
Insurance		(314,561)	(309,418)	(295,563)
Other expenditure		(37,895)	0	0
Loss on asset disposals		(72,222)	(32,100)	(31,051)
Share of net loss of associates accounted for using the equity method	22(b)	(5,898)	0	0
		(9,174,972)	(8,672,034)	(8,074,843)
Non-cash amounts excluded from operating activities	26(a)	3,207,120	3,071,915	2,872,855
<b>Amount attributable to operating activities</b>		(182,925)	(118,403)	2,729,518
<b>INVESTING ACTIVITIES</b>				
<b>Inflows from investing activities</b>				
Capital grants, subsidies and contributions		5,048,857	6,210,263	4,990,138
Proceeds from disposal of assets		280,118	367,450	308,001
		5,328,975	6,577,713	5,298,139
<b>Outflows from investing activities</b>				
Purchase of property, plant and equipment	8(a)	(1,553,700)	(2,971,549)	(1,628,700)
Purchase and construction of infrastructure	9(a)	(5,355,311)	(6,921,524)	(5,377,278)
		(6,909,011)	(9,893,073)	(7,005,978)
<b>Amount attributable to investing activities</b>		(1,580,036)	(3,315,360)	(1,707,839)
<b>FINANCING ACTIVITIES</b>				
<b>Inflows from financing activities</b>				
Transfers from reserve accounts	28	610,700	1,138,000	370,000
		610,700	1,138,000	370,000
<b>Outflows from financing activities</b>				
Repayment of borrowings	27	(96,179)	(96,179)	(93,302)
Transfers to reserve accounts	28	(199,677)	(69,744)	(529,263)
		(295,856)	(165,923)	(622,565)
<b>Amount attributable to financing activities</b>		314,844	972,077	(252,565)
<b>MOVEMENT IN SURPLUS OR DEFICIT</b>				
<b>Surplus or deficit at the start of the financial year</b>	26(b)	2,514,930	2,526,120	1,745,816
Amount attributable to operating activities		(182,925)	(118,403)	2,729,518
Amount attributable to investing activities		(1,580,036)	(3,315,360)	(1,707,839)
Amount attributable to financing activities		314,844	972,077	(252,565)
<b>Surplus or deficit after imposition of general rates</b>	26(b)	<b>1,066,813</b>	<b>64,434</b>	<b>2,514,930</b>

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF KULIN  
FOR THE YEAR ENDED 30 JUNE 2023  
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**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**1. BASIS OF PREPARATION**

The financial report comprises general purpose financial statements which have been prepared in accordance with the *Local Government Act 1995* and accompanying regulations.

**Local Government Act 1995 requirements**

Section 6.4(2) of the *Local Government Act 1995* read with the *Local Government (Financial Management) Regulations 1996* prescribe that the financial report be prepared in accordance with the *Local Government Act 1995* and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards. The Australian Accounting Standards (as they apply to local governments and not-for-profit entities) and Interpretations of the Australian Accounting Standards Board except for disclosure requirements of:

- AASB 7 Financial Instruments Disclosures
- AASB 16 Leases paragraph 58
- AASB 101 Presentation of Financial Statements paragraph 61
- AASB 107 Statement of Cash Flows paragraphs 43 and 45
- AASB 116 Property, Plant and Equipment paragraph 79
- AASB 137 Provisions, Contingent Liabilities and Contingent Assets paragraph 85
- AASB 140 Investment Property paragraph 75(f)
- AASB 1052 Disaggregated Disclosures paragraph 11
- AASB 1054 Australian Additional Disclosures paragraph 16

The *Local Government (Financial Management) Regulations 1996* specify that vested land is a right-of-use asset to be measured at cost, and is considered a zero cost concessionary lease. All right-of-use assets under zero cost concessionary leases are measured at zero cost rather than at fair value, except for vested improvements on concessionary land leases such as roads, buildings or other infrastructure which continue to be reported at fair value, as opposed to the vested land which is measured at zero cost. The measurement of vested improvements at fair value is a departure from AASB 16 which would have required the Shire to measure any vested improvements at zero cost.

Accounting policies which have been adopted in the preparation of this financial report have been consistently applied unless stated otherwise. Except for cash flow and rate setting information, the financial report has been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets, financial assets and liabilities.

**The local government reporting entity**

All funds through which the Shire controls resources to carry on its functions have been included in the financial statements forming part of this financial report. All funds through which the Shire controls resources to carry on its functions have been included in the financial statements forming part of this financial report.

**Judgements and estimates**

The preparation of a financial report in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses.

The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

The balances, transactions and disclosures impacted by accounting estimates are as follows:

- estimated fair value of certain financial assets
- impairment of financial assets
- estimation of fair values of land and buildings, and infrastructure.
- estimation uncertainties made in relation to lease accounting

**Initial application of accounting standards**

During the current year, the following new or revised Australian Accounting Standards and Interpretations were applied for the first time.

- AASB 2020-3 Amendments to Australian Accounting Standards - Annual Improvements 2018-2020 and Other Amendments
- AASB 2020-6 Amendments to Australian Accounting Standards - Classification of Liabilities as Current or Non-current - Deferral of Effective Date
- AASB 2021-7a Amendments to Australian Accounting Standards - Effective Date of Amendments to AASB 10 and AASB 128 and Editorial Corrections [general editorials]
- AASB 2022-3 Amendments to Australian Accounting Standards - Illustrative Examples for Not-for-Profit Entities accompanying AASB 15

These amendments have no material impact on the current annual financial report

**New accounting standards for application in future years**

The following new accounting standards will have application to local government in future years:

- AASB 2014-10 Amendments to Australian Accounting Standards - Sale or Contribution of Assets between an Investor and its Associate or Joint Venture
- AASB 2020-1 Amendments to Australian Accounting Standards - Classification of Liabilities as Current or Non-current
- AASB 2021-2 Amendments to Australian Accounting Standards - Disclosure of Accounting Policies or Definition of Accounting Estimates  
This standard will result in a terminology change for significant accounting policies
- AASB 2021-7c Amendments to Australian Accounting Standards - Effective Date of Amendments to AASB 10 and AASB 128 and Editorial Corrections [deferred AASB 10 and AASB 128 amendments in AASB 2014-10 apply]
- AASB 2022-5 Amendments to Australian Accounting Standards - Lease Liability in a Sale and Leaseback
- AASB 2022-6 Amendments to Australian Accounting Standards - Non-current Liabilities with Covenants
- AASB 2022-7 Editorial Corrections to Australian Accounting Standards and Repeal of Superseded and Redundant Standards
- AASB 2022-10 Amendments to Australian Accounting Standards - Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities

The amendment may result in changes to the fair value of non-financial assets. The impact is yet to be quantified. Except as described above these amendments are not expected to have any material impact on the financial report on initial application.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**2. REVENUE AND EXPENSES**

**(a) Revenue**

**Contracts with customers**

Recognition of revenue is dependant on the source of revenue and the associated terms and conditions associated with each source of revenue and recognised as follows:

Revenue Category	Nature of goods and services	When obligations typically satisfied	Payment terms	Returns/Refunds/Warranties	Timing of revenue recognition
Rates	General rates	Over time	As adopted by Council	None	When rates notice is issued
Grants, subsidies and contributions	Bush Fire Brigade, Childcare & Community Resource Centre Operating Grants	Over time	Quarterly or biannual instalments	Contract obligation if service not provided	When payment received
Fees and charges - childcare fees	Childcare services	Over time	Payment within 14 days	None	When payment received
Fees and charges - waste management collections	Kerbside collection services	Over time	Payment on an annual basis in advance	None	When rates notice issued
Fees and charges - property hire and entry	Use of facilities	Single point in time	Payment in advance	None	When payment received
Fees and charges - memberships	Recreation centre, aquatic centre and community resource centre memberships	Over time	Payment in advance	None	When payment received
Fees and charges - rental income	Housing and office space rental	Over time	Payment in advance	None	When payment received
Fees and charges - sale of stock	Fuel, standpipe water, merchandise and bar stock	Single point in time	Full payment prior to issue or for account sales 14 days in arrears	None	When payment received or when invoice raised
Fees & charges - private works	Private works	Single point in time	14 days in arrears	None	When invoice raised

Consideration from contracts with customers is included in the transaction price.

**Revenue Recognition**

Revenue recognised during the year under each basis of recognition by nature of goods or services is provided in the table below:

**For the year ended 30 June 2023**

Nature	Contracts with customers	Capital grant/contributions	Statutory Requirements	Other	Total
	\$	\$	\$	\$	\$
Rates			2,174,104	0	2,174,104
Grants, subsidies and contributions	239,305			1,055,648	1,294,953
Fees and charges	1,844,104		21,457	0	1,865,561
Interest revenue			4,450	135,798	140,248
Other revenue				240,154	240,154
Capital grants, subsidies and contributions		5,048,857		0	5,048,857
<b>Total</b>	<b>2,083,409</b>	<b>5,048,857</b>	<b>2,200,011</b>	<b>1,431,600</b>	<b>10,763,877</b>

**For the year ended 30 June 2022**

Nature	Contracts with customers	Capital grant/contributions	Statutory Requirements	Other	Total
	\$	\$	\$	\$	\$
Rates			2,085,092	0	2,085,092
Grants, subsidies and contributions	217,697	3,164,608		0	3,382,305
Fees and charges	1,875,308		5,001	0	1,880,309
Interest revenue			5,805	10,540	16,345
Other revenue				439,229	439,229
Capital grants, subsidies and contributions		4,990,138		0	4,990,138
<b>Total</b>	<b>2,093,005</b>	<b>8,154,746</b>	<b>2,095,898</b>	<b>449,769</b>	<b>12,793,418</b>

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**2. REVENUE AND EXPENSES (Continued)**

(a) Revenue (Continued)	Note	2023 Actual	2022 Actual
		\$	\$
<b>Interest revenue</b>			
Interest on reserve account funds		70,313	8,010
Trade and other receivables overdue interest		4,450	5,805
Other interest revenue		65,485	2,530
		140,248	16,345
The 2023 original budget estimate in relation to: Trade and other receivables overdue interest was \$4,600.			
<b>Fees and charges relating to rates receivable</b>			
Charges on instalment plan		539	581
The 2023 original budget estimate in relation to: Charges on instalment plan was \$650.			
<b>(b) Expenses</b>			
<b>Auditors remuneration</b>			
- Audit of the Annual Financial Report		30,000	32,000
- Other services – grant acquittals		4,000	7,200
		34,000	39,200
<b>Employee Costs</b>		2,441,768	2,333,434
<b>Finance costs</b>			
Borrowings		35,764	41,186
Other minor interest charges		231	516
		35,995	41,702
Sundry expenses		37,895	
		37,895	0



**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**3. CASH AND CASH EQUIVALENTS**

Note	2023	2022
	\$	\$
Cash at bank and on hand	1,339,388	2,137,903
Term deposits	1,872,304	0
<b>Total cash and cash equivalents</b>	<b>3,211,692</b>	<b>2,137,903</b>
Held as		
- Unrestricted cash and cash equivalents	1,042,423	1,723,462
- Restricted cash and cash equivalents	2,169,269	414,441
17	<b>3,211,692</b>	<b>2,137,903</b>

**SIGNIFICANT ACCOUNTING POLICIES**

**Cash and cash equivalents**

Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks and other short term highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Bank overdrafts are reported as short term borrowings in current liabilities in the statement of financial position.

Term deposits are presented as cash equivalents if they have a maturity of three months or less from the date of acquisition and are repayable with 24 hours notice with no loss of interest.

**Restricted financial assets**

Restricted financial asset balances are not available for general use by the local government due to externally imposed restrictions. Restrictions are specified in an agreement, contract or legislation. This applies to reserve accounts, unspent grants, subsidies and contributions and unspent loans that have not been fully expended in the manner specified by the contributor, legislation or loan agreement and for which no liability has been recognised.

**4. OTHER FINANCIAL ASSETS**

**(a) Current assets**

	2023	2022
	\$	\$
Financial assets at amortised cost	0	2,283,327
	0	2,283,327
<b>Other financial assets at amortised cost</b>		
Term deposits	0	2,283,327
	0	2,283,327
Held as		
- Restricted other financial assets at amortised cost	0	2,283,327
17	0	2,283,327

**(b) Non-current assets**

Financial assets at fair value through profit or loss	86,490	82,804
	86,490	82,804
<b>Financial assets at fair value through profit or loss</b>		
Units in Local Government House Trust - opening balance	77,804	71,221
Movement attributable to fair value increment	3,686	6,583
Units in Local Government House Trust - closing balance	81,490	77,804
Shares in Kulin Community Financial Services	5,000	5,000
	86,490	82,804

Fair value of financial assets at fair value through profit or loss is determined from the net asset value of the units held in the Trust at balance date as compiled by WALGA.

**SIGNIFICANT ACCOUNTING POLICIES**

**Other financial assets at amortised cost**

The Shire classifies financial assets at amortised cost if both of the following criteria are met:

- the asset is held within a business model whose objective is to collect the contractual cashflows, and
- the contractual terms give rise to cash flows that are solely payments of principal and interest.

Fair values of financial assets at amortised cost are not materially different to their carrying amounts, since the interest receivable on those assets is either close to current market rates or the assets are of a short term nature. Non-current financial assets at amortised cost fair values are based on discounted cash flows using a current market rates. They are classified as level 2 fair values in the fair value hierarchy (see Note 24 (i)) due to the observable market rates).

Interest received is presented under cashflows from operating activities in the Statement of Cash Flows where it is earned from financial assets that are held for cash management purposes.

**Financial assets at fair value through profit or loss**

The Shire has elected to classify the following financial assets at fair value through profit or loss:

- debt investments which do not qualify for measurement at either amortised cost or fair value through other comprehensive income.
- equity investments which the Shire has elected to recognise as fair value gains and losses through profit or loss.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**5. TRADE AND OTHER RECEIVABLES**

Note	2023	2022
	\$	\$
<b>Current</b>		
Rates and statutory receivables	45,423	88,425
Trade receivables	689,503	608,580
Other receivables	7,098	0
GST receivable	55,264	62,652
Allowance for credit losses of rates and statutory receivables	(14,980)	(17,332)
	782,308	742,325

**SIGNIFICANT ACCOUNTING POLICIES**

**Rates and statutory receivables**

Rates and statutory receivables are non-contractual receivables arising from statutory requirements and include amounts due from ratepayers for unpaid rates and service charges and other statutory charges or fines.

Rates and statutory receivables are recognised when the taxable event has occurred and can be measured reliably.

**Trade receivables**

Trade receivables are amounts receivable from contractual arrangements with customers for goods sold, services performed or grants or contributions with sufficiently specific performance obligations as part of the ordinary course of business.

**Other receivables**

Other receivables are amounts receivable from contractual arrangements with third parties other than contracts with customers including grants for the construction of recognisable non financial assets.

**Measurement**

Trade and other receivables are recognised initially at the amount of the transaction price, unless they contain a significant financing component, and are to be recognised at fair value.

**Classification and subsequent measurement**

Receivables which are generally due for settlement within 30 days except rates receivables which are expected to be collected within 12 months are classified as current assets.

Trade and other receivables are held with the objective to collect the contractual cashflows and therefore the Shire measures them subsequently at amortised cost using the effective interest rate method.

Due to the short term nature of current receivables, their carrying amount is considered to be the same as their fair value. Non-current receivables are indexed to inflation, any difference between the face value and fair value is considered immaterial.

**6. INVENTORIES**

Note	2023	2022
	\$	\$
<b>Current</b>		
Fuel	46,261	39,933
Freebairn Recreation Centre Bar Stock	18,313	16,853
	64,574	56,786
The following movements in inventories occurred during the year:		
<b>Balance at beginning of year</b>	56,786	60,711
Inventories expensed during the year	(1,570,205)	(1,179,880)
Additions to inventory	1,577,993	1,175,955
<b>Balance at end of year</b>	64,574	56,786

**SIGNIFICANT ACCOUNTING POLICIES**

**General**

Inventories are measured at the lower of cost and net realisable value.

Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**7. OTHER ASSETS**

**Other assets - current**

Accrued income

Contract assets

**Non-current assets held for sale**

Land

	<b>2023</b>	<b>2022</b>
	\$	\$
	16,232	19,240
	352,465	857,517
	<u>368,697</u>	<u>876,757</u>
	651,000	687,000
	<u>651,000</u>	<u>687,000</u>

**SIGNIFICANT ACCOUNTING POLICIES**

**Other current assets**

Other non-financial assets include prepayments which represent payments in advance of receipt of goods or services or that part of expenditure made in one accounting period covering a term extending beyond that period.

**Contract assets**

Contract assets primarily relate to the Shire's right to consideration for work completed but not billed at the end of the period.

**Non-current assets held for sale**

Assets are classified as held for sale where the carrying amount will be recovered through a sale rather than continuing use and the asset is available for immediate sale with a sale being highly probable.

Non-current assets classified as held for sale are valued at the lower of the carrying amount and fair value less costs to sell.

The fair value of land was determined using the sales comparison approach using comparable properties in the area. This is a level 2 measurement as per the fair value hierarchy set out in Note 24(i).

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**8. PROPERTY, PLANT AND EQUIPMENT**

**(a) Movements in Balances**

Movement in the balances of each class of property, plant and equipment between the beginning and the end of the current financial year.

	Land	Buildings	Total land and buildings	Furniture and equipment	Plant and equipment	Motor vehicles	Work in progress	Construction other than buildings	Total property, plant and equipment
	\$	\$	\$	\$	\$	\$	\$	\$	\$
<b>Balance at 1 July 2021</b>	604,000	19,472,320	20,076,320	209,729	3,023,513	1,299,567	0	603,833	25,212,962
Additions	0	378,197	378,197	68,120	848,144	243,573	90,666	0	1,628,700
Disposals	0	0	0	0	(169,033)	(96,473)	0	0	(265,506)
Depreciation	0	(398,379)	(398,379)	(23,651)	(360,022)	(172,683)	0	0	(954,735)
Transfers		137,988	137,988	0	212,919	0	0	(603,833)	(252,926)
<b>Balance at 30 June 2022</b>	604,000	19,590,126	20,194,126	254,198	3,555,521	1,273,984	90,666	0	25,368,495
<b>Comprises:</b>									
Gross balance amount at 30 June 2022	604,000	20,383,653	20,987,653	288,171	4,210,032	1,604,084	90,666	0	27,180,606
Accumulated depreciation at 30 June 2022	0	(793,527)	(793,527)	(33,973)	(654,511)	(330,100)	0	0	(1,812,111)
<b>Balance at 30 June 2022</b>	604,000	19,590,126	20,194,126	254,198	3,555,521	1,273,984	90,666	0	25,368,495
Additions		249,448	249,448	14,551	411,396	572,498	305,807		1,553,700
Disposals		0	0		(52,979)	(233,140)			(286,119)
Revaluation increments / (decrements) transferred to revaluation surplus	33,000	1,696,291	1,729,291						1,729,291
Assets reclassified in from held for sale	92,000		92,000						92,000
Depreciation		(409,031)	(409,031)	(36,884)	(385,422)	(202,525)			(1,033,862)
Transfers		90,666	90,666				(90,666)		0
<b>Balance at 30 June 2023</b>	729,000	21,217,500	21,946,500	231,865	3,528,516	1,410,817	305,807	0	27,423,505
<b>Comprises:</b>									
Gross balance amount at 30 June 2023	729,000	21,217,500	21,946,500	302,722	4,552,428	1,883,029	305,807	0	28,990,486
Accumulated depreciation at 30 June 2023	0	0	0	(70,857)	(1,023,912)	(472,212)	0	0	(1,566,981)
<b>Balance at 30 June 2023</b>	729,000	21,217,500	21,946,500	231,865	3,528,516	1,410,817	305,807	0	27,423,505

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**8. PROPERTY, PLANT AND EQUIPMENT (Continued)**

**(b) Carrying Value Measurements**

<b>(i) Fair Value</b>	<b>Asset Class</b>	<b>Fair Value Hierarchy</b>	<b>Valuation Technique</b>	<b>Basis of Valuation</b>	<b>Date of Last Valuation</b>	<b>Inputs Used</b>
<b>Land and buildings</b>						
	Land	2	Observable open market values of similar assets	Independent Valuer	June 2023	Market & sales data
	Buildings	2	Observable open market values of similar assets	Independent Valuer	June 2023	Market & sales data
	Buildings - specialised	3	Cost approach using depreciated replacement cost	Independent Valuer	June 2023	Construction costs and current conditions (Level 2) residual values and remaining useful life assessments (Level 3) inputs

Level 3 inputs are based on assumptions with regards to future values and patterns of consumption utilising current information. If the basis of these assumptions were varied, they have the potential to result in a significantly higher or lower fair value measurement.

During the period there were no changes in the valuation techniques used by the local government to determine the fair value of property, plant and equipment using either level 2 or level 3 inputs.

**(ii) Cost**

<b>Furniture and equipment</b>	Cost	Cost	Purchase cost
<b>Plant and equipment</b>	Cost	Cost	Purchase cost
<b>Motor vehicles</b>	Cost	Cost	Purchase cost

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**9. INFRASTRUCTURE**

**(a) Movements in Balances**

Movement in the balances of each class of infrastructure between the beginning and the end of the current financial year.

	Roads	Footpaths	Recreation infrastructure	Other infrastructure	Total Infrastructure
	\$	\$	\$	\$	\$
<b>Balance at 1 July 2021</b>	102,867,973	716,906	4,044,262	593,736	108,222,877
Additions	4,259,051	95,054	997,870	25,303	5,377,278
Depreciation	(1,881,504)	(23,461)	(87,159)	(30,073)	(2,022,197)
Transfers			158,017	94,909	252,926
<b>Balance at 30 June 2022</b>	105,245,520	788,499	5,112,990	683,875	111,830,884
<b>Comprises:</b>					
Gross balance at 30 June 2022	108,972,416	831,765	5,283,944	929,014	116,017,139
Accumulated depreciation at 30 June 2022	(3,726,896)	(43,266)	(170,954)	(245,139)	(4,186,255)
<b>Balance at 30 June 2022</b>	105,245,520	788,499	5,112,990	683,875	111,830,884
Additions	5,137,933	172,132	45,246		5,355,311
Revaluation increments / (decrements) transferred to revaluation surplus *	(42,124,894)	(324,313)	510,775	566,614	(41,371,818)
Depreciation	(1,968,135)	(25,891)	(144,611)	(31,431)	(2,170,068)
Transfers	(185,365)			185,365	0
<b>Balance at 30 June 2023</b>	66,105,059	610,427	5,524,400	1,404,423	73,644,309
<b>Comprises:</b>					
Gross balance at 30 June 2023	66,105,059	610,427	5,524,400	1,404,423	73,644,309
<b>Balance at 30 June 2023</b>	66,105,059	610,427	5,524,400	1,404,423	73,644,309

\* The Shire's road and footpath assets were independently revalued as at 30 June 2023 in line with AASB 13 Fair Value Measurement and the Local Government (Financial Management) Regulations 1996. The revaluation resulted in a material decrease in the fair value of the Shire's road and footpath assets.

The independent valuation involved a visual road condition survey of the Shire's entire road and footpath network, which resulted in many roads being reclassified and their useful lives being adjusted. A detailed review of standard unit replacement costs was also undertaken, with the final unit costs used in the valuation reflecting the Shire's actual cost to construct roads and footpaths.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
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**9. INFRASTRUCTURE (Continued)**

(b) Carrying Value Measurements

(i) Fair Value	Asset Class	Fair Value Hierarchy	Valuation Technique	Basis of Valuation	Date of Last Valuation	Inputs Used
<b>Roads</b>		3	Cost approach using depreciated replacement cost	Independent Valuation	June 2023	Construction costs and current condition, residual values and remaining useful life assessments.
<b>Footpaths</b>		3	Cost approach using depreciated replacement cost	Independent Valuation	June 2023	Construction costs and current condition, residual values and remaining useful life assessments.
<b>Recreation infrastructure</b>		3	Cost approach using depreciated replacement cost	Independent Valuation	June 2023	Construction costs and current condition, residual values and remaining useful life assessments.
<b>Other infrastructure</b>		3	Cost approach using depreciated replacement cost	Independent Valuation	June 2023	Construction costs and current condition, residual values and remaining useful life assessments.

Level 3 inputs are based on assumptions with regards to future values and patterns of consumption utilising current information. If the basis of these assumptions were varied, they have the potential to result in a significantly higher or lower fair value measurement.

During the period there were no changes in the valuation techniques used to determine the fair value of infrastructure using level 3 inputs.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**10. FIXED ASSETS**

**(a) Depreciation**

**Depreciation rates**

Typical estimated useful lives for the different asset classes for the current and prior years are included in the table below:

<b>Asset Class</b>	<b>Useful life</b>
Buildings	15 to 50 years
Furniture and Equipment	5 to 15 years
Plant and Equipment	5 to 20 years
Motor Vehicles	5 to 20 years
Sealed roads and streets	
formation	not depreciated
pavement	80 years
seal - bituminous	40 years
seal - asphalt surfaces	50 years
Gravel roads	
formation	not depreciated
pavement	80 years
Footpaths	20 to 50 years
Sewerage Piping	100 years
Water supply piping and drainage systems	40 to 80 years
Recreation infrastructure	20 to 50 years
Other infrastructure	20 to 100 years



**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**10. FIXED ASSETS (Continued)**

**(b) SIGNIFICANT ACCOUNTING POLICIES**

**Fixed assets**

Each class of fixed assets within either property, plant and equipment or infrastructure, is carried at cost or fair value (as indicated), less any accumulated depreciation and impairment losses.

**Initial recognition and measurement for assets held at cost**

Plant and equipment including furniture and equipment is recognised at cost on acquisition in accordance with *Financial Management Regulation 17A*. Where acquired at no cost, the asset is initially recognised at fair value. Assets held at cost are depreciated and assessed for indicators of impairment annually.

**Initial recognition and measurement between mandatory revaluation dates for assets held at fair value**

Assets for which the fair value as at the date of acquisition is under \$5,000 are not recognised as an asset in accordance with *Financial Management Regulation 17A (5)*. These assets are expensed immediately.

Where multiple individual low value assets are purchased together as part of a larger asset or collectively forming a larger asset exceeding the threshold, the individual assets are recognised as one asset and capitalised.

Upon initial recognition, cost is determined as the amount paid (or other consideration given) to acquire the assets, plus costs incidental to the acquisition. For assets acquired at zero cost or otherwise significantly less than fair value, cost is determined as fair value at the date of acquisition. The cost of non-current assets constructed by the Shire includes the cost of all materials used in construction, direct labour on the project and an appropriate proportion of variable and fixed overheads.

Individual assets that are land, buildings, infrastructure and investment properties acquired between scheduled revaluation dates of the asset class in accordance with the Shire's revaluation policy, are recognised at cost and disclosed as being at fair value as management believes cost approximates fair value. They are subject to subsequent revaluation at the next revaluation consistent with *Financial Management Regulation 17A(4)*.

**Revaluation**

The fair value of land, buildings and infrastructure is determined at least every five years in accordance with the regulatory framework. This includes buildings and infrastructure items which were pre-existing improvements (i.e. vested improvements) on vested land acquired by the Shire.

At the end of each period, the carrying amount for each asset class is reviewed and, where appropriate, the fair value is updated to reflect current market conditions consistent with *Financial Management Regulation 17A(2)* which requires land, buildings infrastructure and vested improvements to be shown at fair value.

**Revaluation (continued)**

For property, plant and equipment and infrastructure, increases in the carrying amount arising on revaluation of asset classes are credited to a revaluation surplus in equity. Decreases that offset previous increases of the same class of asset are recognised against revaluation surplus directly in equity. All other decreases are recognised in profit or loss. Subsequent increases are then recognised in profit or loss to the extent they reverse a net revaluation decrease previously recognised in profit or loss for the same class of asset.

**Depreciation**

The depreciable amount of all property, plant and equipment and infrastructure, are depreciated on a straight-line basis over the individual asset's useful life from the time the asset is held ready for use.

The assets residual values and useful lives are reviewed, and adjusted if appropriate, at the end of each reporting period.

**Depreciation on revaluation**

When an item of property, plant and equipment and infrastructure is revalued, any accumulated depreciation at the date of the revaluation is treated in one of the following ways:

- (i) The gross carrying amount is adjusted in a manner that is consistent with the revaluation of the carrying amount of the asset.
- (ii) Eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

**Impairment**

An asset's carrying amount is written down immediately to its recoverable amount if the asset's carrying amount is greater than its estimated recoverable amount.

**Gains or losses on disposal**

Gains and losses on disposals are determined by comparing proceeds with the carrying amount. These gains and losses are included in the Statement of Comprehensive Income in the period in which they arise.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
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**11. LEASES**

**(a) Right-of-Use Assets**

The Shire of Kulin does not hold any Right of Use Assets at balance date.

**(b) Lessor - Property, Plant and Equipment Subject to Lease**

The table below represents a maturity analysis of the undiscounted lease payments to be received after the reporting date.

Less than 1 year  
1 to 2 years  
2 to 3 years  
3 to 4 years

	<b>2023 Actual</b>	<b>2022 Actual</b>
	\$	\$
	40,720	40,720
	26,000	26,000
	3,000	26,000
	0	3,000
	69,720	95,720
<b>Amounts recognised in profit or loss for Property, Plant and Equipment Subject to Lease</b>		
Rental income	139,244	145,828

**Amounts recognised in profit or loss for Property, Plant and Equipment Subject to Lease**

Rental income

The Shire leases houses to staff and aged persons with rentals payable fortnightly. These leases are classified as operating leases as they do not transfer substantially all of the risks and rewards incidental to the ownership of the assets. The staff houses are not considered investment property as they are leased for use in the supply of services to the community. The aged persons housing are considered a joint operation and are not considered investment property as the primary purpose is provision of community housing.

Lease payments for some contracts include CPI increases, but there are not other variable lease payments that depend on an index or rate. Although the Shire is exposed to changes in the residual value at the end of the current leases, the Shire typically enters into new operating leases and therefore will not immediately realise any reduction in residual value at the end of these leases. Expectations about the future residual values are reflected in the fair value of the properties.

**SIGNIFICANT ACCOUNTING POLICIES**

**The Shire as Lessor**

Upon entering into each contract as a lessor, the Shire assesses if the lease is a finance or operating lease.

The contract is classified as a finance lease when the terms of the lease transfer substantially all the risks and rewards of ownership to the lessee. All other leases not within this definition are classified as operating leases. Rental income received from operating leases is recognised on a straight-line basis over the term of the specific lease.

Initial direct costs incurred in entering into an operating lease (eg legal cost, cost to setup) are included in the carrying amount of the leased asset and recognised as an expense on a straight-line basis over the lease term.

When a contract is determined to include lease and non-lease components, the Shire applies AASB 15 to allocate the consideration under the contract to each component.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**12. TRADE AND OTHER PAYABLES**

**Current**

	<b>2023</b>	<b>2022</b>
	<b>\$</b>	<b>\$</b>
Sundry creditors	394,800	154,332
Accrued payroll liabilities	61,101	48,005
ATO liabilities	160,959	127,078
Bonds and deposits held	97,275	87,445
Accrued expenses	142,498	96,387
ESL Payable	1,842	0
	<b>858,475</b>	<b>513,247</b>

**SIGNIFICANT ACCOUNTING POLICIES**

**Financial liabilities**

Financial liabilities are initially recognised at fair value when the Shire becomes a party to the contractual provisions of the instrument.

Non-derivative financial liabilities (excluding financial guarantees) are subsequently measured at amortised cost.

Financial liabilities are derecognised where the related obligations are discharged, cancelled or expired. The difference between the carrying amount of the financial liability extinguished or transferred to another party and any consideration paid, including the transfer of non-cash assets or liabilities assumed, is recognised in profit or loss.

**Trade and other payables**

Trade and other payables represent liabilities for goods and services provided to the Shire prior to the end of the financial year that are unpaid and arise when the Shire becomes obliged to make future payments in respect of the purchase of these goods and services. The amounts are unsecured, are recognised as a current liability and are usually paid within 30 days of recognition. The carrying amounts of trade and other payables are considered to be the same as their fair values, due to their short-term nature.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**13. OTHER LIABILITIES**

	<b>2023</b>	<b>2022</b>
	<b>\$</b>	<b>\$</b>
<b>Current</b>		
Capital grant/contributions liabilities	199,690	326,996
	<u>199,690</u>	<u>326,996</u>
<b>Reconciliation of changes in capital grant/contribution liabilities</b>		
Opening balance	326,996	250,000
Additions	84,513	326,996
Revenue from capital grant/contributions held as a liability at the start of the period	(211,819)	(250,000)
	<u>199,690</u>	<u>326,996</u>

Performance obligations in relation to capital grant/contribution liabilities are satisfied as project milestones are met or completion of construction or acquisition of the asset.

**SIGNIFICANT ACCOUNTING POLICIES**

**Capital grant/contribution liabilities**

Capital grant/contribution liabilities represent the Shire's obligations to construct recognisable non-financial assets to identified specifications to be controlled by the Shire which are yet to be satisfied. Capital grant/contribution liabilities are recognised as income when the obligations in the contract are satisfied.

Fair values for non-current capital grant/contribution liabilities, not expected to be extinguished within 12 months, are based on discounted cash flows of expected cashflows to satisfy the obligations using a current borrowing rate. They are classified as level 3 fair values in the fair value hierarchy (see Note 24(i)) due to the unobservable inputs, including own credit risk.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**14. BORROWINGS**

	Note	2023			2022		
		Current	Non-current	Total	Current	Non-current	Total
<b>Secured</b>		\$	\$	\$	\$	\$	\$
Bank loans		99,144	784,558	883,702	96,179	883,702	979,881
<b>Total secured borrowings</b>	27	99,144	784,558	883,702	96,179	883,702	979,881

**Secured liabilities and assets pledged as security**

Bank loans are secured by a floating charge over the general funds of the Shire of Kulin.

**SIGNIFICANT ACCOUNTING POLICIES**

**Borrowing costs**

The Shire has elected to recognise borrowing costs as an expense when incurred regardless of how the borrowings are applied.

Fair values of borrowings are not materially different to their carrying amounts, since the interest payable on those borrowings is either close to current market rates or the borrowings are of a short term nature. Borrowings fair values are based on discounted cash flows using a current borrowing rate. They are classified as level 3 fair values in the fair value hierarchy (see Note 24(i)) due to the unobservable inputs, including own credit risk.

**Risk**

Details of individual borrowings required by regulations are provided at Note 27.

**SHIRE OF KULIN**  
**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT**  
**FOR THE YEAR ENDED 30 JUNE 2023**

**15. EMPLOYEE RELATED PROVISIONS**

**Employee Related Provisions**

	<b>2023</b>	<b>2022</b>
	<b>\$</b>	<b>\$</b>
<b>Current provisions</b>		
<b>Employee benefit provisions</b>		
Annual leave	186,096	181,222
Long service leave	243,893	277,376
<b>Total current employee related provisions</b>	<b>429,989</b>	<b>458,598</b>
<b>Non-current provisions</b>		
<b>Employee benefit provisions</b>		
Long service leave	44,928	49,951
<b>Total non-current employee related provisions</b>	<b>44,928</b>	<b>49,951</b>
<b>Total employee related provisions</b>	<b>474,917</b>	<b>508,549</b>

Provision is made for benefits accruing to employees in respect of wages and salaries, annual leave and long service leave and associated on costs for services rendered up to the reporting date and recorded as an expense during the period the services are delivered.

Annual leave liabilities are classified as current, as there is no unconditional right to defer settlement for at least 12 months after the end of the reporting period.

**SIGNIFICANT ACCOUNTING POLICIES**

**Employee benefits**

The Shire's obligations for employees' annual leave, long service leave and other employee leave entitlements are recognised as employee related provisions in the Statement of Financial Position.

**Short-term employee benefits**

Provision is made for the Shire's obligations for short-term employee benefits. Short-term employee benefits are benefits (other than termination benefits) that are expected to be settled wholly before 12 months after the end of the annual reporting period in which the employees render the related service, including wages, salaries and sick leave. Short-term employee benefits are measured at the (undiscounted) amounts expected to be paid when the obligation is settled.

The Shire's obligations for short-term employee benefits such as wages, salaries and sick leave are recognised as a part of current trade and other payables in the statement of financial position.

**Other long-term employee benefits**

Long-term employee benefits provisions are measured at the present value of the expected future payments to be made to employees. Expected future payments incorporate anticipated future wage and salary levels, durations of service and employee departures and are discounted at rates determined by reference to market yields at the end of the reporting period on government bonds that have maturity dates that approximate the terms of the obligations. Any remeasurements for changes in assumptions of obligations for other long-term employee benefits are recognised in profit or loss in the periods in which the changes occur.

The Shire's obligations for long-term employee benefits are presented as non-current provisions in its statement of financial position, except where the Shire does not have an unconditional right to defer settlement for at least 12 months after the end of the reporting period, in which case the obligations are presented as current provisions.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**16. REVALUATION SURPLUS**

	<b>2023 Opening Balance</b>	<b>Total Movement on Revaluation</b>	<b>2023 Closing Balance</b>	<b>2022 Opening Balance</b>	<b>Total Movement on Revaluation</b>	<b>2022 Closing Balance</b>
	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>
Revaluation surplus - Land & buildings	12,162,205	2,591,673	14,753,878	12,162,205	0	12,162,205
Revaluation surplus - Plant & equipment	1,677,638	(80,139)	1,597,499	1,677,638	0	1,677,638
Revaluation surplus - Infrastructure roads, footpaths, recreation & other infrastructure	79,678,744	(42,132,584)	37,546,160	79,678,744	0	79,678,744
	<b>93,518,587</b>	<b>(39,621,050)</b>	<b>53,897,537</b>	<b>93,518,587</b>	<b>0</b>	<b>93,518,587</b>

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**17. NOTES TO THE STATEMENT OF CASH FLOWS**

**(a) Reconciliation of Cash**

For the purposes of the Statement of Cash Flows, cash includes cash and cash equivalents, net of outstanding bank overdrafts. Cash at the end of the reporting period is reconciled to the related items in the Statement of Financial Position as follows:

	Note	2023 Actual \$	2022 Actual \$
Cash and cash equivalents	3	3,211,692	2,137,903
<b>Restrictions</b>			
The following classes of financial assets have restrictions imposed by regulations or other externally imposed requirements which limit or direct the purpose for which the resources may be used:			
- Cash and cash equivalents	3	2,169,269	414,441
- Financial assets at amortised cost	4	0	2,283,327
		2,169,269	2,697,768
The restricted financial assets are a result of the following specific purposes to which the assets may be used:			
Restricted reserve accounts	28	1,872,304	2,283,327
Capital grant liabilities	13	199,690	326,996
Bonds & deposits held	12	97,275	87,445
<b>Total restricted financial assets</b>		2,169,269	2,697,768

**(b) Reconciliation of Net Result to Net Cash Provided By Operating Activities**

Net result		1,658,811	4,846,801
Non-cash items:			
Adjustments to fair value of financial assets at fair value through profit or loss		(3,686)	(6,583)
Depreciation/amortisation		3,203,930	2,976,932
(Profit)/loss on sale of asset		6,001	(42,495)
Share of profits of associates		5,898	(48,097)
Changes in assets and liabilities:			
(Increase)/decrease in trade and other receivables		(39,983)	(289,247)
(Increase)/decrease in other assets		508,060	(719,584)
(Increase)/decrease in inventories		(7,788)	3,925
Increase/(decrease) in trade and other payables		345,228	(141,940)
Increase/(decrease) in employee related provisions		(33,632)	3,051
Increase/(decrease) in other liabilities		(127,306)	76,996
Capital grants, subsidies and contributions		(5,231,760)	(4,990,138)
Net cash provided by/(used in) operating activities		283,773	1,669,621

**(c) Undrawn Borrowing Facilities**

**Credit Standby Arrangements**

Bank overdraft limit			
Bank overdraft at balance date			
Credit card limit		10,000	10,000
Credit card balance at balance date		(5,162)	(4,427)
<b>Total amount of credit unused</b>		4,838	5,573

**Loan facilities**

Loan facilities - current		99,144	96,179
Loan facilities - non-current		784,558	883,702
<b>Total facilities in use at balance date</b>		883,702	979,881

<b>Unused loan facilities at balance date</b>		0	0
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**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**18. CONTINGENT LIABILITIES**

The Department of Water and Environmental Regulation (DWER) issued a Category 64 licence for a putrescible landfill in 1997. The burial of putrescible waste ceased in 2009 and the Shire requested an amendment to the licence to replace the Category 64 licence with a Category 63 (Class I inert waste) licence. The Category 63 licence currently has an expiry date of the 18th of July 2026. The Shire is required to provide DWER with a Closure and Rehabilitation Plan when the premises is nearing closure or cessation of prescribed activities. As the Shire is not closing or ceasing the prescribed activities there is no requirement to provide DWER with a Closure and Rehabilitation Plan. At the time the Shire determines that the premises will close and/or cease prescribed activities, notification will be provided to DWER through a licence amendment application or licence surrender application. At that time, the specific circumstances surrounding the closure and rehabilitation of the landfill are reviewed by DWER, and as required, the submission of Closure and Rehabilitation Plan, to ensure that the premises is suitably managed and rehabilitated to prevent impacts to the environment post closure.

As disclosed in Note 22, the Shire of Kulin has a 25% interest in the Bendering Landfill Site (the Site). The Site has been registered as a Category 89 Prescribed Premises under Part V of the Environmental Protection Act 1986 (EPA). The Environmental Protection (Rural Landfill) Regulations 2002 (WA Rural Landfill Regulations) apply to Category 89 Prescribed Premises in Schedule 1 Part 2 of the Environmental Protection Regulations 1987, for a putrescible landfill site that accepts between 20 and 5,000 tonnes of waste per year. These regulations outline requirements for the Site including a post-closure plan. A Landfill Management Plan (Plan) was prepared by Talis Consultants outlining the post-closure rehabilitation plan for the Site. The Plan was received by the members of the Roe Regional Organisation of Councils (RoeROC) at their meeting in July 2022. The Plan estimates the remaining life of Stage 1 of the Site to be approximately four years and that the closure cost for Stage 1 will be \$514,337. An amount of \$128,584 was transferred into a new reserve account (see Note 28) in 2022/23 to cover the cost of the Shire of Kulin's 25% share of the Stage 1 closure costs.

**19. CAPITAL COMMITMENTS**

	<b>2023</b>	<b>2022</b>
	\$	\$
Contracted for:		
- capital expenditure projects	167,484	0
- plant & equipment purchases	19,594	58,266
	187,078	58,266
Payable:		
- not later than one year	187,078	58,266

A purchase order was written for the purchase of a Toyota Hilux utility in November 2021. This utility was purchased in 2022/23. At 30 June 2023 the Shire had committed to \$117,240 in structural repairs to the Kulin Aquatic Centre Slide and \$50,244 for the purchase of playground shades. The Shire had also written a purchase order in July 2022 for a new Toyota Hilux utility with a changeover value after trade of \$19,594. This vehicle had not been delivered at 30 June 2023.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**20. RELATED PARTY TRANSACTIONS**

**(a) Elected Member Remuneration**

Fees, expenses and allowances to be paid or reimbursed to elected council members.

Note	2023 Actual	2023 Budget	2022 Actual
	\$	\$	\$
President's annual allowance	7,000	7,000	7,075
President's meeting attendance fees	5,040	4,620	5,670
President's travel and accommodation expenses	0	0	71
	12,040	11,620	12,816
Deputy President's annual allowance	1,750	1,750	1,775
Deputy President's meeting attendance fees	2,520	2,310	2,520
	4,270	4,060	4,295
All other council member's meeting attendance fees	17,010	16,170	15,120
All other council member's travel and accommodation expenses	4,485	3,573	3,091
	21,495	19,743	18,211
20(b)	37,805	35,423	35,322

**(b) Key Management Personnel (KMP) Compensation**

The total of compensation paid to KMP of the Shire during the year are as follows:

Note	2023 Actual	2022 Actual
	\$	\$
Short-term employee benefits	472,648	432,425
Post-employment benefits	65,834	60,841
Employee - other long-term benefits	52,722	66,080
Employee - termination benefits	244,321	0
Council member costs	37,805	35,322
20(a)	873,330	594,668

*Short-term employee benefits*

These amounts include all salary and fringe benefits awarded to KMP except for details in respect to fees and benefits paid to council members which may be separately found in the table above.

*Post-employment benefits*

These amounts are the current-year's cost of the Shire's superannuation contributions made during the year.

*Other long-term benefits*

These amounts represent annual leave and long service leave entitlements accruing during the year.

*Termination benefits*

These amounts represent termination benefits paid to KMP.

*Council member costs*

These amounts represent payments of member fees, expenses, allowances and reimbursements during the year.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**20. RELATED PARTY TRANSACTIONS**

**Transactions with related parties**

Transactions between related parties and the Shire are on normal commercial terms and conditions, no more favourable than those available to other parties, unless otherwise stated.

No outstanding balances or provisions for doubtful debts or guarantees exist in relation to related parties at year end.

In addition to KMP compensation above the following transactions occurred with related parties:

	<b>2023 Actual</b>	<b>2022 Actual</b>
	<b>\$</b>	<b>\$</b>
Purchase of goods and services	526,689	441,120
<b>Amounts payable to related parties:</b>		
Trade and other payables	27,177	20,010

**Related Parties**

**The Shire's main related parties are as follows:**

*i. Key management personnel*

Any person(s) having authority and responsibility for planning, directing and controlling the activities of the entity, directly or indirectly, including any council member, are considered key management personnel and are detailed in Notes 20(a) and 20(b)

*ii. Other Related Parties*

Any entity that is controlled by or over which KMP, or close family members of KMP, have authority and responsibility for planning, directing and controlling the activity of the entity, directly or indirectly, are considered related parties of the Shire.

During the year, two entities controlled by council members were awarded work under the selective tender and request for quote processes on terms and conditions equivalent for those that prevail in arms length transactions under the Shire's procurement process. Both companies provided services related to roadworks in the Shire with amounts totalling \$271,659 in the current year (total for previous year was \$341,522).

The remaining purchases of goods and services from related parties, were from local businesses controlled by KMP or close family members of KMP, for ordinary activities of the Shire. These transactions were all subject to the Shire's procurement policy.

Outside of normal citizen type transactions with the Shire, there were no other related party transactions involving key management personnel and/or their close family members and/or their controlled (or jointly controlled) entities.

*iii. Entities subject to significant influence by the Shire*

There were no such entities requiring disclosure during the current or previous year.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**21. JOINT ARRANGEMENTS**

**(a) Share of joint operations - Department of Housing**

The Shire of Kulin has joint venture agreements with the Department of Housing for the provision of housing at 25 Johnston Street, 19 Wright Street and 3 Bull Street, Kulin. Ownership of the assets is determined by the property title which includes the percentage of each parties equitable interest. The Shire contributed land, site works and some landscaping and the Department of Housing contributed the funds to construct the buildings. The Shire manages the properties and all rental income and housing expenditure are recorded in the respective line items of the financial statements.

	<b>2023 Actual</b>	<b>2022 Actual</b>
	\$	\$
<b>Statement of Financial Position</b>		
Land and Buildings	283,000	295,541
Less Accumulated Depreciation	0	(10,368)
<b>Total assets</b>	<b>283,000</b>	<b>285,173</b>
<b>Statement of Comprehensive Income</b>		
Rental income	41,540	51,014
Expenditure on Joint Venture Housing	(56,777)	(41,480)
<b>Profit/(loss) for the period</b>	<b>(15,237)</b>	<b>9,534</b>
<b>Total comprehensive income for the period</b>	<b>(15,237)</b>	<b>9,534</b>
<b>Statement of Cash Flows</b>		
Rental income	41,540	51,014
Expenditure on Joint Venture Housing	(56,777)	(41,480)
<b>Net cash provided by (used in) operating activities</b>	<b>(15,237)</b>	<b>9,534</b>

**(b) Share of joint operations - Roe Environmental Health Service**

The Shire, together with the Shires of Corrigin, Kondinin, Narembeen & Lake Grace have a joint operation arrangement with regard to the provision of Environmental Health Services. The Shire's interest in the revenue and expenses have been included in the respective line items of the financial statements.

	<b>2023 Actual</b>	<b>2022 Actual</b>
	\$	\$
<b>Statement of Comprehensive Income</b>		
Contribution to Roe EHS	(34,198)	(31,335)
<b>Profit/(loss) for the period</b>	<b>(34,198)</b>	<b>(31,335)</b>
<b>Total comprehensive income for the period</b>	<b>(34,198)</b>	<b>(31,335)</b>
<b>Statement of Cash Flows</b>		
Contribution to Roe EHS	(41,036)	(31,335)
<b>Net cash provided by (used in) operating activities</b>	<b>(41,036)</b>	<b>(31,335)</b>

**SIGNIFICANT ACCOUNTING POLICIES**

**Joint operations**

A joint operation is a joint arrangement where the Shire has joint control with two or more parties to the joint arrangement. All parties to joint arrangement have rights to the assets, and obligations for the liabilities relating to the arrangement.

Assets, liabilities, revenues and expenses relating to the Shire's interest in the joint operation are accounted for in accordance with the relevant Australian Accounting Standard.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**22. INVESTMENT IN ASSOCIATES**

**(a) Investment in associates**

Set out in the table below are the associates of the Shire. All associates are measured using the equity method. Western Australia is the principal place of business for all associates.

Name of entity	% of ownership interest		2023	2022
	2023	2022	Actual	Actual
Roe Regional Organisation of Councils (RoeROC) (Refer to Note 22(b))	25.00%	25.00%	\$ 42,199	\$ 48,097
<b>Total equity-accounted investments</b>			<b>42,199</b>	<b>48,097</b>

**(b) Share of investment in RoeROC**

The Shire has a 25% interest in RoeROC assets at the Bendering Landfill Site. The 25% interest was recognised of the Statement of Financial Position of the Shire of Kulin for the first time at 30 June 2022.

Note	2023 Actual	2022 Actual
<b>Summarised statement of comprehensive income</b>	\$	\$
Depreciation	(23,590)	
Profit/(loss) for the period	(23,590)	0
Total comprehensive income for the period	(23,590)	0
<b>Summarised statement of financial position</b>		
Non-current assets		
Plant & equipment	70,000	70,000
Less accumulated depreciation	(32,682)	(28,014)
	37,318	41,986
Land	80,000	80,000
Other infrastructure	138,400	138,400
Less accumulated depreciation	(86,922)	(68,000)
	51,478	70,400
Total non-current assets	168,796	192,386
<b>Net assets</b>	168,796	192,386
<b>Reconciliation to carrying amounts</b>		
Opening net assets 1 July	192,386	0
Profit/(Loss) for the period	(23,590)	0
Closing net assets 1 July	168,796	0
<b>Carrying amount at 1 July</b>	48,097	0
- Share of associates net profit/(loss) for the period	(5,898)	0
- Contribution to equity in associate	0	48,097
<b>Carrying amount at 30 June (Refer to Note 22(a))</b>	<b>42,199</b>	<b>48,097</b>

**SIGNIFICANT ACCOUNTING POLICIES**

**Investments in associates**

An associate is an entity over which the Shire has significant influence, that is it has the power to participate in the financial and operating policy decisions of the investee but not control or joint control of those policies.

Investments in associates are accounted for using the equity method. The equity method of accounting, is whereby the investment is initially recognised at cost and adjusted thereafter for the post-acquisition change in the Shire's share of net assets of the associate. In addition, the Shire's share of the profit or loss of the associate is included in the Shire's profit or loss.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**23. EVENTS OCCURRING AFTER THE END OF THE REPORTING PERIOD**

There were no events occurring after the end of thereporting period that require adjustments to or disclosure in the financial report.

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**24. OTHER SIGNIFICANT ACCOUNTING POLICIES**

**a) Goods and services tax (GST)**

Revenues, expenses and assets are recognised net of the amount of GST, except where the amount of GST incurred is not recoverable from the Australian Taxation Office (ATO).

Receivables and payables are stated inclusive of GST receivable or payable. The net amount of GST recoverable from, or payable to, the ATO is included with receivables or payables in the statement of financial position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities which are recoverable from, or payable to, the ATO are presented as operating cash flows.

**b) Current and non-current classification**

The asset or liability is classified as current if it is expected to be settled within the next 12 months, being the Shire's operational cycle. In the case of liabilities where the Shire does not have the unconditional right to defer settlement beyond 12 months, such as vested long service leave, the liability is classified as current even if not expected to be settled within the next 12 months. Inventories held for trading are classified as current or non-current based on the Shire's intentions to release for sale.

**c) Rounding off figures**

All figures shown in this annual financial report, other than a rate in the dollar, are rounded to the nearest dollar. Amounts are presented in Australian Dollars.

**d) Comparative figures**

Where required, comparative figures have been adjusted to conform with changes in presentation for the current financial year.

When the Shire applies an accounting policy retrospectively, makes a retrospective restatement or reclassifies items in its financial statements that has a material effect on the statement of financial position, an additional (third) Statement of Financial Position as at the beginning of the preceding period in addition to the minimum comparative financial report is presented.

**e) Budget comparative figures**

Unless otherwise stated, the budget comparative figures shown in this annual financial report relate to the original budget estimate for the relevant item of disclosure.

**f) Superannuation**

The Shire contributes to a number of Superannuation Funds on behalf of employees. All funds to which the Shire contributes are defined contribution plans.

**g) Fair value of assets and liabilities**

Fair value is the price that the Shire would receive to sell the asset or would have to pay to transfer a liability, in an orderly (i.e. unforced) transaction between independent, knowledgeable and willing market participants at the measurement date.

As fair value is a market-based measure, the closest equivalent observable market pricing information is used to determine fair value. Adjustments to market values may be made having regard to the characteristics of the specific asset or liability. The fair values of assets that are not traded in an active market are determined using one or more valuation techniques. These valuation techniques maximise, to the extent possible, the use of observable market data.

To the extent possible, market information is extracted from either the principal market for the asset or liability (i.e. the market with the greatest volume and level of activity for the asset or liability) or, in the absence of such a market, the most advantageous market available to the entity at the end of the reporting period (i.e. the market that maximises the receipts from the sale of the asset after taking into account transaction costs and transport costs).

For non-financial assets, the fair value measurement also takes into account a market participant's ability to use the asset in its highest and best use or to sell it to another market participant that would use the asset in its highest and best use.

**h) Interest revenue**

Interest revenue is calculated by applying the effective interest rate to the gross carrying amount of a financial asset measured at amortised cost except for financial assets that subsequently become credit-impaired. For credit-impaired financial assets the effective interest rate is applied to the net carrying amount of the financial asset (after deduction of the loss allowance).

**i) Fair value hierarchy**

AASB 13 requires the disclosure of fair value information by level of the fair value hierarchy, which categorises fair value measurement into one of three possible levels based on the lowest level that an input that is significant to the measurement can be categorised into as follows:

**Level 1**

Measurements based on quoted prices (unadjusted) in active markets for identical assets or liabilities that the entity can access at the measurement date.

**Level 2**

Measurements based on inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly.

**Level 3**

Measurements based on unobservable inputs for the asset or liability.

The fair values of assets and liabilities that are not traded in an active market are determined using one or more valuation techniques. These valuation techniques maximise, to the extent possible, the use of observable market data. If all significant inputs required to measure fair value are observable, the asset or liability is included in Level 2. If one or more significant inputs are not based on observable market data, the asset or liability is included in Level 3.

**Valuation techniques**

The Shire selects a valuation technique that is appropriate in the circumstances and for which sufficient data is available to measure fair value. The availability of sufficient and relevant data primarily depends on the specific characteristics of the asset or liability being measured. The valuation techniques selected by the Shire are consistent with one or more of the following valuation approaches:

**Market approach**

Valuation techniques that use prices and other relevant information generated by market transactions for identical or similar assets or liabilities.

**Income approach**

Valuation techniques that convert estimated future cash flows or income and expenses into a single discounted present value.

**Cost approach**

Valuation techniques that reflect the current replacement cost of the service capacity of an asset.

Each valuation technique requires inputs that reflect the assumptions that buyers and sellers would use when pricing the asset or liability, including assumptions about risks. When selecting a valuation technique, the Shire gives priority to those techniques that maximise the use of observable inputs and minimise the use of unobservable inputs. Inputs that are developed using market data (such as publicly available information on actual transactions) and reflect the assumptions that buyers and sellers would generally use when pricing the asset or liability are considered observable, whereas inputs for which market data is not available and therefore are developed using the best information available about such assumptions are considered unobservable.

**j) Impairment of assets**

In accordance with Australian Accounting Standards the Shire's assets, other than inventories, are assessed at each reporting date to determine whether there is any indication they may be impaired.

Where such an indication exists, an impairment test is carried out on the asset by comparing the recoverable amount of the asset, being the higher of the asset's fair value less costs to sell and value in use, to the asset's carrying amount.

Any excess of the asset's carrying amount over its recoverable amount is recognised immediately in profit or loss, unless the asset is carried at a revalued amount in accordance with another Standard (e.g. AASB 116) whereby any impairment loss of a revalued asset is treated as a revaluation decrease in accordance with that other Standard.





SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023

26. DETERMINATION OF SURPLUS OR DEFICIT

	Note	2022/23	2022/23	2021/22
		(30 June 2023 Carried Forward)	Budget (30 June 2023 Carried Forward)	(30 June 2022 Carried Forward)
		\$	\$	\$
<b>(a) Non-cash amounts excluded from operating activities</b>				
The following non-cash revenue or expenditure has been excluded from amounts attributable to operating activities within the Statement of Financial Activity in accordance with <i>Financial Management Regulation 32</i> .				
<b>Adjustments to operating activities</b>				
Less: Profit on asset disposals		(66,221)	(62,480)	(73,546)
Less: Fair value adjustments to financial assets at fair value through profit or loss		(3,686)	0	(6,583)
Less: Share of net profit of associates and joint ventures accounted for using the equity method		5,898	0	(48,097)
Add: Loss on disposal of assets		72,222	32,100	31,051
Add: Depreciation		3,203,930	3,102,295	2,976,932
Non-cash movements in non-current assets and liabilities:				
Employee benefit provisions		(5,023)	0	(6,902)
<b>Non-cash amounts excluded from operating activities</b>		<b>3,207,120</b>	<b>3,071,915</b>	<b>2,872,855</b>
<b>(b) Surplus or deficit after imposition of general rates</b>				
The following current assets and liabilities have been excluded from the net current assets used in the Statement of Financial Activity in accordance with <i>Financial Management Regulation 32</i> to agree to the surplus/(deficit) after imposition of general rates.				
<b>Adjustments to net current assets</b>				
Less: Reserve accounts	28	(1,872,304)	(1,215,070)	(2,283,327)
Less: Current assets not expected to be received at end of year				
- Land held for resale	6	0	0	(687,000)
Add: Current liabilities not expected to be cleared at end of year				
- Current portion of borrowings	14	99,144	99,144	96,179
<b>Total adjustments to net current assets</b>		<b>(1,773,160)</b>	<b>(1,115,926)</b>	<b>(2,874,148)</b>
<b>Net current assets used in the Statement of Financial Activity</b>				
Total current assets		4,427,271	2,025,726	6,784,098
Less: Total current liabilities		(1,587,298)	(845,366)	(1,395,020)
Less: Total adjustments to net current assets		(1,773,160)	(1,115,926)	(2,874,148)
<b>Surplus or deficit after imposition of general rates</b>		<b>1,066,813</b>	<b>64,434</b>	<b>2,514,930</b>

SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023

27. ADDITIONAL BORROWING INFORMATION

Purpose	Note	Actual				Budget			
		Principal at 1 July 2021	New Loans During 2021-22	Principal Repayments During 2021-22	Principal at 30 June 2022	New Loans During 2022-23	Principal Repayments During 2022-23	Principal at 30 June 2023	
Administration Building		\$ 1,073,183	\$ 0	\$ (93,302)	\$ 979,881	\$ 0	\$ (96,179)	\$ 883,702	
<b>Total</b>		<b>1,073,183</b>	<b>0</b>	<b>(93,302)</b>	<b>979,881</b>	<b>0</b>	<b>(96,179)</b>	<b>883,702</b>	
<b>Borrowing Finance Cost Payments</b>									
Purpose	Note	Loan Number	Institution	Interest Rate	Date final payment is due	Actual for year ending 30 June 2022	Budget for year ending 30 June 2022	Actual for year ending 30 June 2023	Budget for year ending 30 June 2023
Administration Building		1	WA Treasury Corporation	3.06%	10-Jun-31	\$ (41,186)	\$ (41,186)	\$ (36,259)	\$ (36,259)
<b>Total</b>						<b>(41,186)</b>	<b>(41,186)</b>	<b>(36,259)</b>	<b>(36,259)</b>
<b>Total Finance Cost Payments</b>						<b>(41,186)</b>	<b>(41,186)</b>	<b>(36,259)</b>	<b>(36,259)</b>

**SHIRE OF KULIN  
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT  
FOR THE YEAR ENDED 30 JUNE 2023**

**28. RESERVE ACCOUNTS**

	2023		2023		2023		2023		2023		2022		2022	
	Actual Opening Balance	Actual Transfer to	Actual Transfer (from)	Actual Closing Balance	Budget Opening Balance	Budget Transfer to	Budget Transfer (from)	Budget Closing Balance	Actual Opening Balance	Actual Transfer to	Actual Transfer (from)	Actual Closing Balance		
<b>Restricted by council</b>														
(a) Leave reserve	439,796	14,539	(90,000)	364,335	439,796	13,588	(50,000)	403,384	388,591	51,205	0	439,796		
(b) Plant reserve	351,725	9,146	(315,700)	45,171	351,725	10,867	(355,000)	7,592	550,341	1,384	(200,000)	351,725		
(c) Building reserve	535,537	17,704	(160,000)	393,241	535,537	16,546	(400,000)	152,083	334,501	201,036	0	535,537		
(d) Admin Equipment reserve	29,411	972		30,383	29,411	909	0	30,320	29,320	91	0	29,411		
(e) Natural Disaster reserve	143,614	4,748		148,362	143,614	4,437	(40,000)	108,051	143,170	444	0	143,614		
(f) Joint Venture Housing reserve	76,614	2,533		79,147	76,614	2,367	0	78,981	76,377	237	0	76,614		
(g) FRC Surface & Equipment reserve	43,147	1,426		44,573	43,147	1,333	0	44,480	182,581	566	(140,000)	43,147		
(h) Medical Services reserve	116,019	3,836		119,855	116,019	3,584	0	119,603	115,660	359	0	116,019		
(i) Fuel Facility reserve	52,525	1,736	(45,000)	9,261	52,525	823	(20,000)	33,348	82,270	255	(30,000)	52,525		
(j) Sportsperson Scholarship reserve	13,745	454		14,199	13,744	424	0	14,168	13,703	42	0	13,745		
(k) Freebairn Recreation reserve	208,194	6,882		215,076	208,194	6,432	0	214,626	207,550	644	0	208,194		
(l) Short Stay Accommodation reserve	273,000	7,117		280,117	273,000	8,434	(273,000)	8,434	0	273,000	0	273,000		
(m) Bendering Tip Rehabilitation reserve	0	128,584		128,584										
	<b>2,283,327</b>	<b>199,677</b>	<b>(610,700)</b>	<b>1,872,304</b>	<b>2,283,326</b>	<b>69,744</b>	<b>(1,138,000)</b>	<b>1,215,070</b>	<b>2,124,064</b>	<b>529,263</b>	<b>(370,000)</b>	<b>2,283,327</b>		

All reserves are supported by cash and cash equivalents and financial assets at amortised cost and are restricted within equity as Reserve accounts.

In accordance with council resolutions or adopted budget in relation to each reserve account, the purpose for which the reserves are set aside and their anticipated date of use are as follows:

Name of reserve account	Purpose of the reserve account
<b>Restricted by council</b>	
(a) Leave reserve	to fund annual and long service leave requirements
(b) Plant reserve	to fund the purchase of plant
(c) Building reserve	to fund the construction of staff housing
(d) Admin Equipment reserve	to fund the purchase of administration equipment
(e) Natural Disaster reserve	to assist in the funding of preparations following a natural disaster
(f) Joint Venture Housing reserve	to fund the upkeep of JV housing with the Department of Housing
(g) FRC Surface & Equipment reserve	to fund the replacement of equipment and court surface at the FRC
(h) Medical Services reserve	to fund the recruitment of a local doctor
(i) Fuel Facility reserve	to fund the replacement of the fuel facility
(j) Sportsperson Scholarship reserve	to fund scholarships for local sportspersons
(k) Freebairn Recreation reserve	to fund the ongoing asset management of the FRC
(l) Short Stay Accommodation reserve	to fund the construction of short stay accommodation units at the caravan park
(m) Bendering Tip Rehabilitation reserve	to fund the rehabilitation of the Bendering Tip site



## Auditor General

### INDEPENDENT AUDITOR'S REPORT 2023 Shire of Kulin

#### To the Council of the Shire of Kulin

#### Opinion

I have audited the financial report of the Shire of Kulin (Shire) which comprises:

- the Statement of Financial Position as at 30 June 2023, and the Statement of Comprehensive Income, Statement of Changes in Equity, Statement of Cash Flows and Statement of Financial Activity for the year then ended
- Notes comprising a summary of significant accounting policies and other explanatory information.

In my opinion, the financial report is:

- based on proper accounts and records
- presents fairly, in all material respects, the results of the operations of the Shire for the year ended 30 June 2023 and its financial position at the end of that period
- in accordance with the *Local Government Act 1995* (the Act) and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards.

#### Basis for opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial report section below.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Other information

The Chief Executive Officer (CEO) is responsible for the preparation and the Council for overseeing the other information. The other information is the information in the entity's annual report for the year ended 30 June 2023, but not the financial report and my auditor's report.

My opinion on the financial report does not cover the other information and accordingly, I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report, or my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact. I did not receive the other information prior to the date of this auditor's report. When I do receive it, I will read it and if I conclude that there is a material misstatement in this information, I am required to communicate the matter to the CEO and Council and request them to correct the misstated information. If the misstated information is not corrected, I may need to retract this auditor's report and re-issue an amended report.

## **Responsibilities of the Chief Executive Officer and Council for the financial report**

The Chief Executive Officer (CEO) of the Shire is responsible for:

- keeping proper accounts and records
- preparation and fair presentation of the financial report in accordance with the requirements of the Act and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards
- managing internal control as required by the CEO to ensure the financial report is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the CEO is responsible for:

- assessing the Shire's ability to continue as a going concern
- disclosing, as applicable, matters related to going concern
- using the going concern basis of accounting unless the State Government has made decisions affecting the continued existence of the Shire.

The Council is responsible for overseeing the Shire's financial reporting process.

## **Auditor's responsibilities for the audit of the financial report**

As required by the *Auditor General Act 2006*, my responsibility is to express an opinion on the financial report. The objectives of my audit are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial report. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control.

A further description of my responsibilities for the audit of the financial report is located on the Auditing and Assurance Standards Board website. This description forms part of my auditor's report and can be found at [https://www.auas.gov.au/auditors\\_responsibilities/ar4.pdf](https://www.auas.gov.au/auditors_responsibilities/ar4.pdf).

## **My independence and quality management relating to the report on the financial report**

I have complied with the independence requirements of the *Auditor General Act 2006* and the relevant ethical requirements relating to assurance engagements. In accordance with ASQM 1 *Quality Management for Firms that Perform Audits or Reviews of Financial Reports and Other Financial Information, or Other Assurance or Related Services Engagements*, the Office of the Auditor General maintains a comprehensive system of quality management including documented policies and procedures regarding compliance with ethical requirements, professional standards and applicable legal and regulatory requirements.

## **Matters relating to the electronic publication of the audited financial report**

This auditor's report relates to the financial report of the Shire of Kulin for the year ended 30 June 2023 included in the annual report on the Shire's website. The Shire's management is responsible for the integrity of the Shire's website. This audit does not provide assurance on the integrity of the Shire's website. The auditor's report refers only to the financial report. It does not provide an opinion on any other information which may have been hyperlinked to/from the annual report. If users of the financial report are concerned with the inherent risks arising from publication on a website, they are advised to contact the Shire to confirm the information contained in the website version.

*Mark Ambrose*

Mark Ambrose  
Senior Director Financial Audit  
Delegate of the Auditor General for Western Australia  
Perth, Western Australia  
30 November 2023



## SHIRE OF KULIN

PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2023

## FINDINGS IDENTIFIED DURING THE FINAL AUDIT

Index of findings	Potential impact on audit opinion	Rating			Prior year finding
		Significant	Moderate	Minor	
1. Disaster recovery plan	No	✓			✓
2. Risk Management Policy	No	✓			✓

**Key to ratings**

The Ratings in this management letter are based on the audit team's assessment of risks and concerns with respect to the probability and/or consequence of adverse outcomes if action is not taken. We give consideration to these potential adverse outcomes in the context of both quantitative impact (for example financial loss) and qualitative impact (for example inefficiency, non-compliance, poor service to the public or loss of public confidence).

- Significant** - Those findings where there is potentially a significant risk to the entity should the finding not be addressed by the entity promptly. A significant rating could indicate the need for a modified audit opinion in the current year, or in a subsequent reporting period if not addressed. However, even if the issue is not likely to impact the audit report, it should be addressed promptly.
- Moderate** - Those findings which are of sufficient concern to warrant action being taken by the entity as soon as practicable.
- Minor** - Those findings that are not of primary concern but still warrant action being taken.



**SHIRE OF KULIN**

**PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2023**

**FINDINGS IDENTIFIED DURING THE FINAL AUDIT**

**1. Disaster recovery plan**

**Finding**

Our inquiries indicated that the Shire of Kulin still has no formal disaster recovery plan in place in respect to information technology systems and overall Shire operations. It was noted that limited progress has been made by the Shire in preparing the disaster recovery plan at the time of our interim audit.

The same finding was raised in the 2020-21 and 2021-22 financial years.

**Rating:** Significant (FY 2022: Significant)

**Implication**

Increased risks of significant interruption to business and operations in the event of unforeseen circumstances.

**Recommendation**

We recommend that a disaster recovery plan be developed, documented and tested to ensure that in the event of a disaster, appropriate and effective recovery actions can be taken promptly.

**Management comment**

*A draft Disaster Recovery Plan has been developed by our IT providers, Sapio Pty Ltd who have a good understanding of the Shire's IT network and business operations. The Disaster Recovery Plan is currently being reviewed by Management and will be tested in the coming months. It is anticipated that the Disaster Recovery Plan will be adopted by Council early in 2024.*

**Responsible person:** Executive Manager of Financial Services

**Completion date:** April 2024

**SHIRE OF KULIN****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2023****FINDINGS IDENTIFIED DURING THE FINAL AUDIT****2. Risk management policy****Finding**

Our enquiries indicated that the Shire of Kulin had no formal risk management policy in place, documenting assessed risks and risk management procedures. It was noted that funds were budgeted for the development of a formal risk management policy however, at the time of our final audit, limited progress in preparing the risk management policy has been made.

The same finding was raised in the 2020-21 and 2021-22 financial years.

**Rating:** Significant (2022: Moderate)

**Implication**

The absence of a formal risk management policy and associated procedures increases the risk of strategic and operational risks being insufficiently understood or not identified by Shire Management and Council. Additionally, risk levels may unknowingly exceed the Council's risk appetite.

**Recommendation**

We recommend that a risk management policy be prepared as a priority, updated and subsequently reviewed on a regular basis.

**Management comment**

*A risk management policy will be developed prior to the Interim Audit visit in 2024.*

**Responsible person:** CEO  
**Completion date:** April 2024



**CIVIC LEGAL**

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# **Systems and Procedures Review**

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**Shire of Kulin**

October 2023

Ref: 151473

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## 1. Introduction

Regulation 17 of the *Local Government (Audit) Regulations 1996 (WA)*, creates a statutory obligation for local government CEOs to review the effectiveness and appropriateness of the local government's systems and procedures at least once every three financial years.

The Shire of Kulin (**Shire**) engaged Civic Legal to undertake a review of the Shire's systems and procedures in relation to risk management, internal control and legislative compliance. This report aims to assist the CEO in their assessment of the appropriateness and effectiveness of the relevant systems and procedures in accordance with regulation 17 of the *Local Government (Audit) Regulations 1996 (WA)*.

This report addresses the three categories of risk management, internal control and legislative compliance.

## 2. Engagement Overview

### 2.1 Legislative Requirements

Regulation 17 of the *Local Government (Audit) Regulations 1996 (WA)* states the following:

- (1) *The CEO is to review the appropriateness and effectiveness of a local government's systems and procedures in relation to —*
  - (a) *risk management; and*
  - (b) *internal control; and*
  - (c) *legislative compliance.*
- (2) *The review may relate to any or all of the matters referred to in sub regulation (1)(a), (b) and (c), but each of those matters is to be the subject of a review not less than once in every 3 financial years.*
- (3) *The CEO is to report to the audit committee the results of that review.*

### 2.2 Timeframe

Civic Legal understands that the Shire completed its last regulation 17 review in June 2021. That review addressed all three categories (risk management, internal control and legislative compliance).

### 2.3 Scope of Engagement

The Shire has engaged Civic Legal to provide the following services in relation to the requirements of regulation 17 of the *Local Government (Audit) Regulations 1996 (WA)*:

- > complete a review of a selection of the Shire systems and procedures relating to risk management, internal controls and legislative compliance;
- > seek to identify potential issues relating to the systems and procedures being reviewed;
- > provide suggestions for improvement; and
- > prepare a report summarising the matters identified during the review.

### 3. Review Methodology

Civic Legal has considered the *Local Government Operational Guidelines Number 09* in determining which systems and procedures to review.

The review methodology included:

- > interviewing relevant employees of the Shire; and
- > referencing core documents underlying the systems and procedures being reviewed.

Interviews were conducted via Microsoft Teams video calls, and reference documents were emailed to Civic Legal.

The interviews were conducted on 31 August and 4 September 2023.

### 4. Review Categories

#### 4.1 Risk Management

A risk management framework assists local governments to identify, evaluate and mitigate risks. Risk in the local government sector can relate to a variety of topics including, but not limited to:

- > finance;
- > asset management;
- > work health and safety; and
- > environmental and health management.

#### 4.2 Internal Control

Internal control comprises systems and procedures which optimise the efficiency of a local government and mitigate risk. Effective internal control requires a variety of strategies which include, but are not limited to:

- > up-to-date procedures and policies;
- > effective asset and human resource management;
- > compliance with relevant procedures, policies and standards; and
- > systems designed to promote accountability.

### 4.3 Legislative Compliance

Systems and procedures promoting legislative compliance support the principles of good governance and sound decision-making. These systems and procedures are driven by a culture of compliance, due diligence and high ethical standards. Legislative compliance includes compliance with the following:

- > legislation;
- > regulations;
- > Australian and industry standards; and
- > internal policies.

## 5. Results

### 5.1 Executive Summary

The Shire's risk management framework includes the *Risk Management Procedure*, the *Information and Communications Technology Disaster Recovery Plan* (currently in development) and extensive work health and safety procedures. The Shire's risk management practices relating to work health and safety appear to be well managed and recorded, with key documents undergoing regular reviews.

The Shire's risk management framework would benefit from greater structure, including for example, a Risk Management Council Policy, a Business Continuity Plan, general risk reporting processes and greater integration of the Risk Register.

The Shire seeks to mitigate risk by engaging external expertise where internal technical skills may be lacking. This practice enables the Shire to achieve technical accuracy, notwithstanding its limited internal human resources. For instance, the Shire engages a WHS consultant and an IT consultant. Where the Shire relies significantly on the expertise of external contractors, such as the IT consultant, it is appropriate for the Shire to closely monitor contractual obligations of the engagement and regularly meet with the contractor to receive updates.

The Shire has an *Administrative Procedures and Operational Guidelines (APOG) Manual* for employee use. The *APOG Manual* and the *Policy Manual* are reviewed on an annual basis. The Shire should continue to add to the *APOG Manual* to ensure all key procedures are documented and remain contemporary. The Shire should also continue to develop written finance team procedures and may consider combining all finance procedural documents into a manual, for ease of reference. All written procedures and policies should be dated, include a review schedule and be regularly reviewed. They should also be supported by training, supervision and monitoring where relevant.

Where procedures are not recorded, the smooth operation of these systems and procedures appears to rely on the industry knowledge and vigilance of the Shire's key senior officers. The development of written procedures would assist in easing reliance on senior employees and reduce the loss of corporate knowledge in the event of staff turnover. The Shire should prioritise developing procedures which they consider will address the highest level of risk to the organisation.

The Shire is updated on amendments to legislation and other compliance matters through notifications provided by WALGA and the Department of Local Government, Sport and Cultural Industries. The Shire manages its compliance with legislation using the Shire's *Compliance Calendar*. The *Compliance Calendar* appears to be well integrated into the Shire's general operations as it is discussed at monthly manager meetings and reported to Council during Ordinary Council Meetings.



## 5.2 Risk Management – Table of Results

The table below sets out:

- > the systems and procedures reviewed by our team;
- > a description of those systems and procedures based on the information provided by the Shire’s employees; and
- > our team’s suggested actions for the Shire to consider.

Risk Management		
System or procedure	Description	Suggested actions
Risk management framework	<p>The Shire has a <i>Risk Management Procedure</i> (May 2023).</p> <p>The Shire has a <i>Risk Register</i>, which was presented to Council in June 2021. However, we understand from officers that the <i>Risk Register</i> is not regularly reviewed and has not been effectively incorporated into the Shire’s operations.</p>	<p>Develop a Risk Management Policy to ensure that risk management is embedded in the council’s culture and processes.</p> <p>Ensure the <i>Risk Register</i> is reviewed, updated and reported to Council periodically (perhaps annually).</p> <p>Consider providing risk management training to officers, to ensure the register is adequately reviewed and updated.</p> <p>Include ‘risk management’ as a standing item on the management meeting agenda.</p>
Risk reporting	<p>Incidents and near misses regarding work health and safety are reported using the <i>Hazard/Incident Statement Form</i> (August 2023).</p> <p>There are no other risk reporting procedures regarding non-work health and safety concerns.</p>	<p>Introduce a formal risk reporting process to encourage all risks to be reported and managed appropriately. These risk reports may be used to inform the <i>Risk Register</i>.</p>

<b>Risk Management</b>		
<b>System or procedure</b>	<b>Description</b>	<b>Suggested actions</b>
Business continuity planning	<p>The Shire does not have a general <i>Business Continuity Plan</i>. We understand from officers that the Shire looked into this during the COVID-19 state of emergency, but it wasn't progressed.</p> <p>However, the Shire is currently developing an <i>Information and Communications Technology Disaster Recovery Plan</i> (August 2023). This is due to be presented to Council next month. The plan details the required steps to enable the Shire to return to normal IT operational status, including plans of what needs to happen on each day following a disaster. Prior to developing the <i>Information and Communications Technology Disaster Recovery Plan</i>, the Shire would have been reliant on the response of the Shire's IT contractors.</p>	Draft a Business Continuity Plan. This should work alongside the <i>IT Disaster Recovery Plan</i> .
Addressing incorrect accounting estimates	<p>Budget items can be adjusted during the budget review, which we understand from officers is where it does occur. Adjustment is most often required for materials and infrastructure budgetary items.</p> <p>There is no formal procedure for completing budget submissions for consideration as part of the annual budgets. It is the responsibility of individual officers to ensure budget submissions are sufficiently accurate.</p>	Create a formalised standard for presentation to the finance team, when submitting budget estimates/allocations. For example, there may be a requirement to collect quotes for larger purchases. Ensure a contract manager is appointed for all contracts, particularly large or high-risk contracts. The contract manager is to ensure contracts are being adhered to. They could be an existing officer for smaller/less complex contracts, or a consultant retained for a specific project for larger/more complex contracts.
Dealing with claims and litigation	<p>We understand from officers that the Shire's insurers (LGIS) provide the Shire with step-by-step guidance for dealing with insurance claims received. The Shire will provide the LGIS officers with an incident report.</p> <p>We understand from officers that if a complaint relates to a potential legal matter, a complaint form is to be completed and sent to the Management Team. This process is not captured in a written report.</p>	Draft a procedure to guide employees on receiving and managing legal and insurance claims made against the Shire.

<b>Risk Management</b>		
<b>System or procedure</b>	<b>Description</b>	<b>Suggested actions</b>
	<p>The Shire has a <i>Legal Advice, Representation &amp; Cost Reimbursement Policy</i> (May 2023). This policy outlines when the Shire may provide financial assistance to members and employees in connection with legal proceedings taken against them in the performance of their duties. It also outlines the CEO's general authority to obtain legal advice in relation to the proper legal administration of the Shire.</p> <p>The policy does not identify the circumstances in which the CEO should seek legal advice.</p>	
Preventing and uncovering misconduct, fraud and theft	<p>The Shire has a <i>Code of Conduct – Members and Staff</i> (May 2023) and a <i>Code of Conduct for Council Members, Committee Members and Candidates</i> (date unknown). The former is provided to staff during the induction process. We understand from officers that the Shire is currently reviewing the codes of conduct to create a new code for councillors and another for employees.</p> <p>The finance team has a number of written procedures to guide its operations. Dual signoffs are required for all payments and reconciliation of cash.</p>	<p>Finalise new codes of conduct for employees and councillors. Ensure they are dated.</p> <p>Ensure staff are regularly reminded of ethical expectations and encouraged to raise any concerns (e.g. at toolbox or other formal staff meetings).</p>
Environmental risk management	<p>The Shire does not have an environmental risk management plan.</p> <p>The community fuel station is managed by the Shire. The Executive Manager of Finance and the Executive Manager of Works are responsible for ensuring that the station continues to operate under licence.</p> <p>We understand from Shire officers that environmental risks regarding the fuel station are overseen by the DFES. External audits are conducted and reported to the licencing authority.</p>	<p>Introduce environmental risk management plans for high-risk locations e.g. depot, community fuel station, waste disposal station.</p>
Work Health and Safety (WHS) procedures	<p>All employees, contractors, sub-contractors, volunteers, work experience personnel are required to complete the <i>WHS Record Form</i> (April 2022).</p> <p>All outdoor workers are also required to undergo a work health and safety induction in accordance with the <i>Shire of Kulin Works Department WHS Induction</i> (August 2023). Workers are required to sign against all key components within the above-mentioned induction form.</p> <p>We understand from officers that the Shire's WHS consultant conducts annual refresher training to address standard safety procedures. Staff who work outdoors</p>	<p>Review the <i>WHS Record Form</i> (due to be reviewed in April 2023)</p>

<b>Risk Management</b>		
<b>System or procedure</b>	<b>Description</b>	<b>Suggested actions</b>
	<p>attend a toolbox meeting each morning where safety concerns are raised. Outdoor workers are also required to complete the <i>Daily Worker Prestart Declaration and Safety Consultation Form</i> (August 2023), including the <i>Worker Daily Fit for Work SWMS Declaration</i>.</p> <p>A <i>Hazard/Incident Statement Form</i> (August 2023) is to be completed for any incidents or near misses.</p>	
<p>Managing insurable risks and ensuring the adequacy of insurance</p>	<p>The Shire attends an annual review meeting with LGIS, prior to reviewing the Shire's insurance policy.</p> <p>The Shire's structures are inspected annually for budget expenditure preparations. Assets are valued every five years. This information is used by LGIS to inform the amount of coverage recommended. We understand from officers that non-property coverage is led by LGIS.</p> <p>Where officers have queries regarding insurance coverage, they will generally be raised at the Management Team meeting. If required, the question will be directed to LGIS.</p>	<p>Consider discussing the adequacy of insurance coverage at Management Team meetings prior to reviewing the Shire's insurance policy.</p>
<p>Addressing control weaknesses identified by the external auditor</p>	<p>Management letters from the Shire's auditor are presented to the Audit and Risk Committee (ARC). Tasks are allocated to ensure any issues raised by the auditor are addressed. If the issue is not addressed, it will likely be raised again in the following management letter.</p> <p>We understand from officers that the Shire does not have a formal control mechanism in place (e.g. does not maintain a status report) to ensure resolutions for the ARC are completed.</p>	<p>Introduce a <i>Status of Resolutions of the Audit and Risk Committee</i> report to ensure all resolutions are addressed and the ARC is kept apprised of those matters. The Shire could also consider implementing a council resolution status report if not already done.</p>
<p>Procurement Framework</p>	<p>The Shire has a <i>Procurement Purchasing and Tenders Policy</i> (May 2023) and a <i>Regional Price Preference Policy</i> (May 2023). The <i>Procurement Purchasing and Tenders Policy</i> outlines purchasing thresholds, including quotation requirements. We understand from officers that the number of required quotations cannot always be achieved. Where this is the case, a note is made on the relevant purchase order.</p> <p>To ensure probity in the purchasing procedure, dual authorisation is required for all purchases. One authorising officer must be a member of the Management Team. Officers can only authorise purchases within their spending limitations.</p>	<p>Draft procedures to support officers involved in the purchase of goods or services.</p> <p>Ensure officers authorised to make purchases are suitably trained in regard to the purchasing process.</p>

Risk Management		
System or procedure	Description	Suggested actions
	There are no written procedures detailing the purchasing process.	Risk assessment of large or complex budget allocations should be undertaken to establish the best planning costing and procurement process to implement that project.
Communicating changes to the Shire's control environment to relevant employees	<p>Following amendments to the <i>Policy Manual</i>, new policies are sent to employees. Managers may also speak to their team or send other communications to their team regarding relevant changes.</p> <p>The Shire recently transitioned to State employment agreements. We understand from officers that the staff were kept informed through regular correspondence.</p> <p>The Shire does not regularly hold whole-of-Shire staff meetings. However, the outdoor crew participate in toolbox meetings every morning, and the office-based employees have weekly "morning tea" meetings.</p>	Ensure formal staff meetings are conducted, to provide the CEO with an opportunity to update all employees on any changes to the Shire's control environment. The agenda may include items such as council decisions, policy or procedural updates, and upcoming governance activities.
Induction procedures	<p>All new officers of the Shire receive a copy of the Shire's <i>Employee Induction Manual</i> (July 2018). We understand from officers that it is the responsibility of the relevant manager to ensure that new staff are appropriately inducted.</p> <p>Contractors are also required to complete a "contractors induction".</p>	<p>Review <i>Employee Induction Manual</i> to ensure it is contemporary.</p> <p>If not done so already, ensure all staff sign to confirm they have completed their induction in accordance with the <i>Employee Induction Manual</i>.</p> <p>Ensure the induction checklist includes key team-specific items under subheadings (e.g. finance team, outdoor crew). Alternatively, ensure team specific inductions are undertaken and recorded separately.</p> <p>Ensure managers and supervisors are adequately trained to conduct the induction process.</p>

<b>Risk Management</b>		
<b>System or procedure</b>	<b>Description</b>	<b>Suggested actions</b>
IT management plan and data recovery procedure	<p>The Shire does not have a general IT management plan. However, we understand from officers that a <i>Data Recovery Plan</i> is currently being drafted and is due to be presented to Council this year.</p> <p>We understand from officers that the Shire is also intending to introduce a three-year budget cycle for its ongoing IT hardware needs.</p> <p>The Shire's IT systems are effectively managed by the Shire's IT consultants. The consultants visit the Shire approximately once or twice a year.</p> <p>We understand from officers that data back-ups occur at least on a daily basis and are kept off-site.</p>	<p>Ensure the IT Consultant contract is being well managed. For instance, by ensuring that onsite visits are occurring at the agreed contractual frequency, and ensuring notifications and reports are provided as agreed.</p> <p>Consider conducting an independent review of the Shire's IT practices and procedures, to ensure the Shire's IT needs are being met by the contractor. This may be an appropriate exercise to complete as part of the contract renewal consideration process.</p> <p>Draft an IT management plan in consultation with the consultant.</p> <p>Consider supporting an internal officer through basic IT training, to ensure some level of onsite competency is in place.</p> <p>Introduce a formal procedure for authorising proposed consultant changes/updates to IT systems.</p>
Cyber security	<p>We understand from officers that the Shire's IT consultants are responsible for ensuring that the Shire is adequately protected from cyber-attacks.</p> <p>We understand from officers that staff are required to regularly change their computer passwords. However, little training is undertaken in relation to cyber security.</p>	<p>Ensure all office staff are adequately trained in regard to cyber security. This training may, for example, help staff to identify and delete phishing emails.</p> <p>Ensure the Shire meets regularly with its IT consultant and keeps</p>

Risk Management		
System or procedure	Description	Suggested actions
		notes of those meetings. Standard agenda items may include software updates, cyber security, hardware replacement and employee training.
Emergency evacuation procedures	<p>We understand from officers that emergency evacuation drills are conducted at least annually. Emergency evacuations are directed by designated wardens. The wardens are trained by an external consultant and provided with the <i>Emergency Wardens Instructions &amp; Contact Numbers Form</i> (August 2023). We understand from officers that maps to muster points are displayed in each Shire building. Following an emergency evacuation, the <i>Emergency Evacuation Report Form</i> (August 2023) must be completed. This requires consideration of how various elements of the evacuation process could be improved.</p> <p>We understand from officers that the Customer Service Officer requires visitors to the administration building to “sign in” and “sign out”. This register is used during an emergency evacuation to confirm everyone is out of the building.</p> <p>We understand from officers that fire extinguishers and exits lights are inspected every six months.</p>	

### 5.3 Internal Control – Table of Results

The table below sets out:

- > the systems and procedures reviewed by our team;
- > a description of those systems and procedures based on the information provided by the Shire’s employees; and
- > our team’s suggested actions for the Shire to consider.

Internal Control		
System or procedure	Description	Suggested actions
Delegation register review	The Shire’s <i>Register of Delegations</i> (May 2023) is reviewed annually. A reminder to complete the annual review is included in the <i>Compliance Calendar</i> (date unknown).	
Recording use of delegations	Officers with delegated authority will receive a letter at the beginning of each financial year outlining their delegated authorities. Officers are required to report their use of delegations to the Manager of Executive Services. All use of delegated authority are reported to Council each month.	Provide relevant officers with regular training regarding the interpretation, use of, and proper recording of use of their delegated authority. Include an outline of the requirements for recording the use of delegations in the authorisation letter to employees with delegation.
Policy manual review	The Shire’s council policies are captured in the <i>Policy Manual</i> (June 2023). The <i>Policy Manual</i> is reviewed annually. If amendments are required in between the annual reviews, they will be undertaken on an ad hoc basis. Reminders to complete the reviews in May each year are included in the <i>Compliance Calendar</i> .	Draft a procedure to guide officers completing the annual policy review (including for example, details of expected review timelines, employee allocations for each policy or policy section to be reviewed; and consultation expectations).



Internal Control		
System or procedure	Description	Suggested actions
Maintaining written procedures	<p>Operational procedures are captured in the <i>Procedures Manual</i> (May 2023). The <i>Procedures Manual</i> is reviewed annually. If amendments are required in between the annual reviews, they will be undertaken on an as-required basis.</p> <p>We understand from officers that many of the finance team's procedures are already captured in written documentation. For example, <i>Municipal Bank Reconciliation Instructions</i> (date unknown) and <i>Procedure for Invoicing Customers and Claiming Refunds from Water Corp</i> (date unknown). Further support is also provided via operational guidelines.</p>	<p>Consider collating finance procedures into a finance procedures manual.</p> <p>Ensure all procedures are dated, and include a review deadline.</p>
Confirmation of employee qualifications	<p>Required qualifications are included in job advertisements. However, we understand from officers that available candidates for consideration of appointment may not all have the required qualifications. In these cases, the Shire may consider assisting the successful candidate to become qualified.</p>	
Employee Training procedures	<p>The Shire does not have a formal training program. However, we understand from officers that training is discussed as part of performance reviews. The WALGA training manual is also provided to officers. Officers may request training that they would be interested to undertake.</p> <p>Where possible, Shire employees are provided with relevant training through external organisations. For example, the members of the finance team may not have formal qualifications but will attend WALGA training where possible. Training completed by officers are recorded in a spreadsheet.</p> <p>When a new outdoor worker joins the works crew, they are required to provide copies of their current qualifications and licences. The Works Administrator ensures that all outdoor worker tickets and qualifications are renewed when required. The Shire Work Health and Safety consultant and LGIS assist in ensuring all workers have the required qualifications.</p>	<p>Establish a formalised approach to training for workers as part of the annual review process. This may include, for example, having minimum and desired levels of training for each position, utilising the annual review process to ascertain 'training need gaps', and then prioritising training for every employee for the year ahead.</p>
Internal audits/reviews	<p>The Shire does not have a formal framework for conducting internal audits. However, we understand from officers that regular checks are undertaken to ensure the accuracy of records. For example, the Executive Manager Financial Services reviews numerous components of the finance team's work each month, including the financial statements.</p>	<p>Draft an internal audit plan to identify the topics to be included, and frequency of internal audits to be undertaken, prioritising high risk areas.</p>

Internal Control		
System or procedure	Description	Suggested actions
		Consider reporting findings of internal audits to the ARC where that is warranted.
Liaising with auditors	<p>We understand from officers that the Shire will liaise with its external auditors (the Office of the Auditor General) where additional support or advice is required. For example, in regard to the evaluation of non-financial assets.</p> <p>The Shire uses other industry support services, including the WALGA tax service and the WALGA employee relations service, where additional support is considered beneficial.</p>	
Liaising with legal advisors	<p>We understand from officers that the Shire liaises with its legal advisors on an “as-required” basis.</p> <p>The Shire has a <i>Legal Advice, Representation and Costs Reimbursement Policy</i> (May 2023). The policy provides that the CEO is authorised to obtain legal advice necessary to enable the proper legal administration of Council’s business, to the value of \$5,000. The policy also identifies when provide financial assistance to elected members and employees in connection with the performance of their duties.</p> <p>The Shire maintains a <i>Legal Documents Register</i> (date unknown) and an <i>Agreements and Contracts Register</i> (date unknown)</p>	Ensure the <i>Legal Documents Register</i> and the <i>Agreements and Contracts Register</i> are dated when updates are made. It may also be beneficial for the Shire to maintain a register of legal advices received.
Authorising documents, letters, emails and financial records	<p>We understand from offices that the Shire does not have a formal framework for the authorisations of communications from the Shire beyond those captured in the <i>Delegations Register</i>.</p>	Draft a procedure establishing employee levels of authority to approve various documentation and communications. Alternatively, address authorisation of documents in position descriptions.
Separation of roles and functions	<p>We understand from officers that weaknesses in relation to the separation of roles has been addressed through the Shire’s auditing process. For example, general journals are signed off by an officer who is independent of the process.</p> <p>Separation of roles enforced within the Shire’s financial systems is checked on a monthly basis by the Executive Manager Financial Services, in accordance with the <i>End of Month Procedures</i> (date unknown).</p>	

Internal Control		
System or procedure	Description	Suggested actions
Restricting access to physical assets and records	<p>We understand from officers that the depot gates are secured with registered padlocks.</p> <p>The administrative building is accessible to officers via keypad access. We understand from officers that the code is updated from time-to-time and an electronic alarm system is engaged during the night.</p> <p>We understand from officers that access to all other buildings is controlled by key access. The distribution of keys is recorded using the <i>Key Register</i> (date unknown). There is no internal policy that dictates which officers may access certain keys.</p> <p>The Shire's server is kept in an unlocked cabinet in the administrative building. The archive room containing physical documents is key lockable. However, we understand from officers that it is generally open for all officers to access during office hours.</p> <p>Hard copy human resources files and historical documents are kept in a safe within the old administration office.</p>	<p>Introduce a procedure for the issue and management of keys (including the appropriate level of access for staff).</p> <p>Ensure a greater level of security is allocated to the server. For example, put a lock on the cabinet.</p> <p>Ensure the records storage room is locked. Implement a signing out procedure for hardcopy documents.</p>
Restricting access to electronic documents and records	<p>We understand from officers that only the Customer Services Officer profile records into the Synergy system. All other officers send documents to the Customer Services Officer to be filed into Synergy.</p> <p>We understand that officers save working documents into the Shire's O-Drive. The Shire has various folders in the O-Drive for different departments. Where necessary, access to certain folders will be limited. For example, human resources folders.</p> <p>Restricted access to folders is controlled by the Shire's IT consultants. Generally, the Executive Manager Financial Services or the Manager of Executive Support Services will request amendments to a particular employee's access specifications via email. The consultant will then tend to the required change. This process is not captured in a written document.</p>	<p>Draft a procedure for requesting restriction-level changes to O-Drive folder access. This procedure should specify who is able to make such requests. It should include a dual authorisation system and a register.</p> <p>Ensure a clear and consistent naming protocol is used for all Synergy documents.</p> <p>Ensure that at least two officers are trained to operate Synergy.</p>
Updating computer applications and information systems	<p>The Shire's IT consultants tend to all required information systems and application updates. We understand from officers that updates to IT systems require the approval of the Executive Manager Corporate Governance and Risk, or the Executive Manager Financial Services.</p>	<p>Draft a written procedure to capture the authorisation process for systems and application updates, including maintaining written records of those authorisations.</p>

<b>Internal Control</b>		
<b>System or procedure</b>	<b>Description</b>	<b>Suggested actions</b>
	<p>We understand from the Shire officers that the monthly invoices provide a detailed overview of the work undertaken by the IT consultant. The Shire will also contact the IT consultant as required to troubleshoot particular issues or concerns.</p>	
<p>Authorising changes to data files and systems</p>	<p>We understand from officers that guidance regarding record management is provided to staff approximately once every 12 months.</p> <p>The content of electronic records saved on the O-Drive can be amended by those employees who have access to the relevant folders. However, documents saved onto Synergy cannot be edited. Further, only the Customer Services Officer assess to the Synergy System.</p> <p>Emails are currently managed by individual officers. They may be saved to Synergy at the officer's request.</p> <p>Hard copy documents are date stamped and given to the relevant officer. Once the document has been actioned, it is given to the Customer Services Officer to scan and profile into Synergy. Duplicates are kept on O-Drive. Hard copies are kept in the archive room. We understand from officers that the archive room is often unlocked. Staff may therefore be able to make unauthorised amendments to hard copy files.</p>	<p>Ensure officers receive regular training regarding which documents need to be saved and where they are to be saved. Develop procedures to guide officers on these matters.</p> <p>Where practicable, ensure hard copy documents are saved into Synergy as soon as received (rather than after the document has been actioned).</p> <p>There is a current risk that files or folders which are only saved to the O-Drive might be mistakenly deleted. Consider how that risk could be mitigated, for example, through long-term back-ups which can then be used to reinstate mistakenly deleted files or folders.</p>
<p>Maintaining and reviewing financial control accounts</p>	<p>The Executive Manager Financial Services reviews control accounts each month in accordance with the <i>End of Month Procedures</i>. Adjustments are made where required.</p> <p>We understand from officers that the <i>End of Month Procedures</i> document is regularly updated to ensure it remains contemporary.</p>	<p>Ensure each requirement in the Finance Team's end-of-month procedures include more detailed workflow information (e.g. similar to the separately provided <i>Muni Bank Reconciliation Instructions</i>) when that is warranted.</p>

<b>Internal Control</b>		
<b>System or procedure</b>	<b>Description</b>	<b>Suggested actions</b>
Comparing financial results against budgeted amounts	<p>Monthly financial reports are presented to Council, include variance to budget reporting.</p> <p>We understand from officers that the variances are checked on a line-by-line basis. Where material variances are found, the relevant managers are contacted to provide an explanation and discuss how the current and future variances could be prevented.</p>	
Ensuring costs are allocated to the correct account	<p>All managers are provided with a copy of the budget. Creditors payment batches are reviewed in detail to make sure there are no allocation errors. Errors may also be identified in the month-end review. Each manager receives a copy of the month end reports.</p>	
Reviewing and reporting on the approval of financial payments	<p>Payments are made on a weekly basis. The Accounts Payable Officer will create a creditors batch, inclusive of a due for payment date. The payment batch is raised and checked by the CEO and the Executive Manager Financial Services.</p> <p>All purchases must be in line with the <i>Procurement Purchasing and Tenders Policy</i> (May 2023). Two officers are required to sign off on any payment.</p>	<p>Draft a procedure for payment to creditors/approval of financial payments.</p>
Comparing physical cash and inventory counts with accounting records.	<p>The Shire receives some cash payments at a few locations, including the caravan park, the front counter of the administration building and the recreational centre. Cash received is reconciled on a daily basis. Receipting batches for each cash repository is entered into the Shire accounting system each week.</p> <p>The Shire has a <i>Front Counter Receipting Procedure</i> (date unknown). Receipts are checked by two officers during the reconciliation processes. If there are any discrepancies these are to be reported to senior officers immediately.</p> <p>At the caravan park, receipts are completed for each camping bay payment. The amount paid per night is not fixed, instead, it is dictated by individual customers (on a “pay what it’s worth” basis). Whilst only small cash amounts, officers acknowledge this presents a risk. To limit this risk, customers are therefore encouraged to pay using EFTPOS.</p>	<p>Consider the risk posed by cash collection at the caravan park and the benefits of the payment policy at the caravan park in order to determine whether further protections should be implemented.</p> <p>Update the <i>Front Counter Receipting Procedure</i> to ensure it is contemporary and reflects current positions at the Shire.</p> <p>Ensure all procedures are dated.</p>
Records management procedures	<p>The Shire’s <i>Recordkeeping Plan</i> (June 2013) is due to be reviewed in December 2023. The last minor review of the plan was completed in March 2019.</p>	<p>Ensure the use of O-Drive is consistent with the Shire’s <i>Recordkeeping Plan</i>.</p>

Internal Control		
System or procedure	Description	Suggested actions
	<p>We understand from Shire officers that the disposal of documents is undertaken regularly in accordance with informal procedures. When physical documents are archived, the date of destruction is also recorded. Destruction of documents is signed off by the CEO.</p> <p>We understand from officers that the use of the O-Drive for record management has not been authenticated by the <i>Recordkeeping Plan</i>.</p>	
Asset management plan	<p>The Shire has an <i>Asset Management Plan</i> (October 2020). We understand from officers that this plan is out of date and requires a thorough review.</p> <p>We understand from officers that the Shire's assets are regularly revalued at fair value. These valuations are used for auditing purposes and this date and the estimates of remaining asset life are then reflected in the <i>Draft Long Term Financial Plan 2020-2035</i> (October 2020) and the annual budget.</p> <p>The Shire maintains a <i>15 Year Plant Replacement Program</i> (date unknown). We understand that the Shire is also developing a replacement plan for houses and other accommodation units owned by the Shire.</p> <p>The Shire maintains a <i>Portable and Attractive Assets Register Lists</i> for the Works Department, the Freebairn Recreation Centre and 'all other' relevant assets. We understand from officers that a stock-take of this register is conducted annually as part of financial audits.</p>	<p>Finalise the replacement program for Shire houses/units.</p> <p>Develop an asset refurbishment/replacement program for Shire assets and include those estimated costs in the <i>Draft Long Term Financial Plan 2020-2035</i>.</p> <p>Finalise the <i>Draft Long Term Financial Plan 2020-2035</i></p>

## 5.4 Legislative Compliance – Table of Results

The table below sets out:

- > the systems and procedures reviewed by our team;
- > a description of those systems and procedures based on the information provided by the Shire’s employees; and
- > our team’s suggested actions for the Shire to consider.

Legislative Compliance		
System or procedure	Description	Suggested actions
Ensuring compliance with legislation, regulations, industry standards and internal policies	<p>The Shire captures compliance requirements and other corporate tasks in its <i>Compliance Calendar</i>. The <i>Compliance Calendar</i> is discussed at monthly manager meetings. During these meetings additional tasks may be added or tasks that are no longer needed may be removed. Each task is assigned to an officer.</p> <p>The <i>Compliance Calendar</i> is reported to Council during monthly ordinary council meetings.</p> <p>We understand that Shire officers attend relevant training opportunities as they become available. However, as there is no formal ‘training gap analysis’ undertaken, there is no formal mechanism to require them to undergo compliance training.</p>	<p>Consider implementing an automated <i>Compliance Calendar</i>.</p> <p>Introduce minimum training standards for officers as it relates to legislative compliance issues. This may only be required for senior officers.</p>
Reporting on compliance matters	<p>Officers are required to fill in the ‘statutory and planning implications’ section for all reports to Council. This requires officers to set out relevant legislative requirements for each report item. Further, the ‘order of business’ for each ordinary council meeting includes a ‘compliance’ section, which would accommodate reports on matters such as the use of delegations, amendments to policies and general compliance reports.</p>	
Ensuring compliance with correct voting requirement	<p>We understand from officers that reporting officers regularly consult WALGA’s <i>List of Absolute Majority Decisions</i> January 2020. This assists reporting officers to ensure that reports are endorsed by the correct legislative majority.</p>	

Legislative Compliance		
System or procedure	Description	Suggested actions
Reviewing the annual Compliance Audit Return ( <b>CAR</b> ) and reporting the results to Council	<p>There is no formal written procedure to support officers completing the CAR. We understand from officers that simple checks are undertaken when completing the CAR e.g. ensuring relevant documents are available on the website or confirming that particular reports were presented to Council.</p> <p>A reminder to undertake the CAR is included in the <i>Compliance Calendar</i>.</p>	Draft a procedure to support officers completing the CAR. This should include guidelines regarding required sampling.
Monitoring legislative change and implementing relevant amendments to the local government's systems and policies	<p>The Shire monitors notifications from WALGA and the Department of Local Government, Sport and Cultural Industries regarding changes to legislation. New requirements identified in such notifications will be used to update the <i>Compliance Calendar</i>.</p> <p>We understand from officers that the managers' meeting provides an opportunity to discuss any upcoming legislative change and any resulting change to policies or internal procedures that may be required.</p>	Include 'legislative/regulatory updates' as a standing item in the Managers' Meeting agenda.
Receiving, recording and addressing complaints	<p>The Shire has a <i>Complaints Handling Procedure</i> (May 2023). This procedure addresses external, internal and councillor complaints (but not formal complaints).</p> <p>The Shire of Kulin maintains a <i>Complaints Register for Members and Officers 2020-2021</i> (unknown).</p>	<p>Update the <i>Complaints Handling Procedure</i> to ensure it addresses the various types of complaints that may be received.</p> <p>Ensure the <i>Complaints Register for Members and Officers 2020-2021</i> is updated to ensure it remains contemporary.</p> <p>Ensure the Shire is complying with statutory obligations regarding publishing complaints on the Shire's website.</p>
Identifying and managing adverse trends	<p>We understand from officers that the Shire has cultivated a work culture in which staff are comfortable reporting concerns to management. Issues that are reported are often discussed at Managers' Meetings.</p> <p>We understand from officers that toolbox meetings and staff morning teas are utilised to draw attention to and correct adverse trends. Feedback from staff members are typically used to drive these conversations.</p>	Include "adverse trends" as a standing agenda item in Managers' Meetings.



Legislative Compliance		
System or procedure	Description	Suggested actions
Minimising ethical breaches	<p>The Shire has a <i>Code of Conduct – Members and Staff</i> and a <i>Code of Conduct for Council Members, Committee Members and Candidates</i>. As outlined earlier, we understand from officers that the Shire is currently reviewing the codes of conduct to create a new code for councillors and another for employees.</p> <p>The monthly Managers' Meetings provide an opportunity to discuss ethical concerns.</p>	<p>Ensure the <i>Code of Conduct for Council Members, Committee Members and Candidates</i> is dated.</p> <p>Include 'ethics' as a standing item on the Managers' Meetings agenda.</p>
Ensuring the Audit and Risk Committee (ARC) understand and comply with all relevant requirements	<p>All councillors are members of the ARC. Councillors complete the mandatory training requirements through WALGA and attend a monthly councillor forum session.</p> <p>We understand from officers that the role of the ARC is limited to overseeing the auditing process. The ARC is not currently governed by a <i>Terms of Reference</i>.</p> <p>ARC meetings are conducted immediately before an Ordinary Council Meeting. The minutes from the ARC meeting are presented to Council for consideration on the same day.</p>	<p>Draft a <i>Terms of Reference</i> for the ARC.</p> <p>Ensure all members of the ARC undergo an Audit Committee specific induction.</p> <p>Consider reviewing and expanding the ARC's functionality to consider deliberating on matters to do with risks that might impact the local government.</p> <p>Consider (1) reducing the membership of the ARC; and (2) conducting the ARC meeting on a separate day to the Ordinary Council Meeting; so as to reinforce the separation of the role of the ARC and Council.</p> <p>Consider introducing an independent member to the ARC.</p>
Monitoring compliance with legislation and regulations in regard to tendering and procurement	<p>We understand from officers that there is no formal training for staff undertaking procurement. Staff instead learn on the job under supervision of the relevant manager, but do attend relevant training when it is available/required.</p>	<p>Finalise the procedure for larger purchases (currently being drafted).</p>

Legislative Compliance		
System or procedure	Description	Suggested actions
	<p>When calling for tenders, Shire officers will follow the Shire's <i>Tender Checklist</i> (date unknown). The checklist lists relevant requirements in accordance with regulatory requirements regarding the preparation of the tender, advertising, the tender register, evaluating tenders and responding to tenders. We understand from officers that the Shire intends to draft a tendering procedure to provide further support to staff.</p> <p>We understand from officers that purchasing validation and tender recommendations will be considered at Managers' Meetings to ensure a high level of probity.</p> <p>We understand from officers that the Manager of Works currently has the greatest oversight over large procurement items. A new policy for larger purchases is currently being drafted.</p>	<p>Draft a tendering procedure to either complement or replace the <i>Tender Checklist</i>.</p> <p>Ensure the <i>Tender Checklist</i> (if retained) is dated. This will assist the Shire to identify if any items are out of date.</p>
Review of Local Laws	<p>We understand from officers that some local laws will need to be reviewed in the near future. Local law reviews are not captured in the Shire's <i>Compliance Calendar</i>. There is no other system in place for reminding officers to undertake the local law reviews.</p> <p>We understand from officers that the Shire will look to outsource the task of reviewing the local laws.</p>	<p>Add the local law review to the <i>Compliance Calendar</i> to ensure reviews are commenced to allow adequate time for completion.</p>

## Appendix 1: Resources (employees interviewed)

Name	Position/Title
Jayde Hobson	Works Administrator
Judd Hobson	Executive Manager of Works
Alan Leeson	Chief Executive Office
Cassi Lewis	Executive Manager Corporate Governance and Risk
Fiona Murphy	Executive Manager Financial Services
Nicole Thompson	Manager of Executive Support Services

## Appendix 2: Resources (documents sighted)

Document Title	Date
Agenda of Audit and Risk Committee meeting to be held 27 July 2022	July 2022
Agenda of Shire of Kulin Ordinary Meeting - to be held in 20 September 2023	September 2023
Agreements and Contracts Register	Unknown
Code of Conduct for Council Members, Committee Members and Candidates	Unknown
Code of Conduct – Members and Staff	Reviewed May 2023
Combined Load Shifting Equipment and General Operating – Verification of Competency	Published August 2023
Complaints Handling Procedure	Reviewed May 2023
Complaints Register for Members and Officers 2020-2021	Unknown
Compliance Calendar	Unknown
Compliance Reporting – General Compliance July 2023 (extract from Agenda of Shire Of Kulin Ordinary Meeting - to be held 16 August 2023)	August 2023
Daily fuel Procedures	Unknown
Daily Worker Prestart Declaration and Safety Consultation Form	Updated August 2023
Email from Sapio Pty Ltd with subject line 'Server Patch Updates (September)'	September 2023
Emergency Evacuation Report Form	Updated August 2023
Emergency Wardens Instructions & Contact Numbers Form	Updated August 2023
Employee Induction Manual	Updated July 2018
Evacuation Procedure Sign	Published August 2023
Front Counter Receipting Procedure	Unknown
<i>Hazard/Incident Statement Form (August 2023)</i>	Updated August 2023
Information and Communications Technology Disaster Recovery Plan	August 2023
Image of destruction label on box of hard copy documents	Unknown
Key Register (template)	Unknown
Legal Advice, Representation and Costs Reimbursement Policy	Reviewed May 2023
Legal Documents Register	Unknown
Letter from CEO with subject line 'Changes to your Employment Conditions'	July 2023
Letter from CEO with subject line 'Re: Delegated Authority from the CEO'	July 2023

<b>Document Title</b>	<b>Date</b>
Letter from CEO with subject line 'Re: 2023/2024 Wage Increase'	July 2023
List of Absolute Majority Decisions (WALGA)	Reviewed January 2020
Managers Meeting Agenda	August 2023
Managers Meeting Minutes	August 2023
Muni Bank Reconciliation Instructions	Unknown
Policy Manual	Reviewed June 2023
Portable and Attractive Assets Register List (all other)	Unknown
Portable and Attractive Assets Register List (Freebairn Recreation Centre)	Unknown
Portable and Attractive Assets Register List (Works Dept)	Unknown
Procedures Manual	Reviewed May 2023
Procedure for Invoicing Customers and Claiming Refunds from Water Corp	Date unknown
Procurement Purchasing and Tenders Policy	Reviewed May 2023
Recordkeeping Plan	Amended June 2013
Recordkeeping Plan Review Report	March 2019
Register of Delegations	Adopted May 2023
Regional Price Preference Policy	Reviewed May 2023
<i>Risk Management Procedure</i>	Reviewed May 2023
Staff training spreadsheet	Unknown
Shire of Kulin Works Department WHS Induction	Reviewed August 2023
Statement of Operating for the period ending 30 June 2023	June 2023
Tendering Checklist	Unknown
Toolbox meeting Agenda and Minutes Template	Published August 2023
Truck drive advertisement	July 2023
VAST/SATKING Register	Unknown
WHS Record Form	Published April 2022
15 Year Plant Replacement Program	Unknown

## Disclaimer

This report has been prepared on the basis of information provided to Civic Legal by the employees of the Shire of Kulin. The information was provided in the course of a review conducted by Civic Legal. That review was in the nature of a due diligence exercise, calculated to produce the descriptions contained in this report. Where options are suggested for management action, they do not constitute legal advice, as the provision of legal advice is outside the scope of the review. It is also outside the scope of this review for Civic Legal to review the content of any individual policies, plans or other documents.

